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Commercial Nearshore Fishery

Meeting will begin at 6:30 PM

Virtual attendees are muted until start

Industry and Public Meeting for the 2025 Fishing Year

**Troy Buell and Cathleen Vestfals
State Fishery Management Team**

September 2024



Tonight's meeting

- **Federal management and stock assessment update**
- **Review of 2024 fishery**
- **Black Rockfish Harvest Guideline reductions in 2025/2026**
- **Process and options for setting 2025 state regulations**
 - Bi-monthly vessel catch limits
- **Industry proposal to change permit lottery threshold**
- **Input from industry and other interested parties**



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National Marine Fisheries Service

West Coast Groundfish Observer Program

Ending coverage of state managed and state waters fisheries

- Pink shrimp trawl (state managed), nearshore groundfish (state waters)

Outstanding questions

- How to account for discard mortality going forward
- How to exclude state waters groundfish trips
 - Vessel Monitoring System fishery declarations
 - New open access permits
- What data will be collected and how will it be used for state waters portion of observed trips that fish both state and federal waters



Timeline – Implementation Jan 1, 2025



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Directed Groundfish Open Access Permit

“Directed Groundfish” based on VMS declaration

- Not required for incidental groundfish (for example halibut, salmon fisheries)
- Not required for state waters

Expected features

- Not limited or capped, non-transferable
- Tied to vessel and vessel owner
- Electronic application and issuance (no paper)
- Annual expiration
- Expected gear types to be used on the vessel that year
- Administrative fee



Timeline - Implementation target Jan 1, 2025



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Non-trawl Logbook

Fishery	Logbook Required	Comment
Open access fixed gear fishery	Oregon fixed gear logbook or electronic non-trawl federal logbook	Starting in 2025 – Electronic federal logbook is required
Limited entry fixed gear fishery	Oregon fixed gear logbook or electronic non-trawl federal logbook	Starting in 2025 – Electronic federal logbook is required
Non-trawl Rockfish Conservation Area (RCA) fishery	Paper or electronic federal non-trawl groundfish logbook	Starting in 2025 – Electronic federal logbook is required
State nearshore fishery	Oregon nearshore logbook	

Download the electronic application to your smartphone from the PSMFC's website at:
<https://www.psmfc.org/program/logbooks?pid=17>



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Fixed Gear Marking; Entanglement Risk Reduction

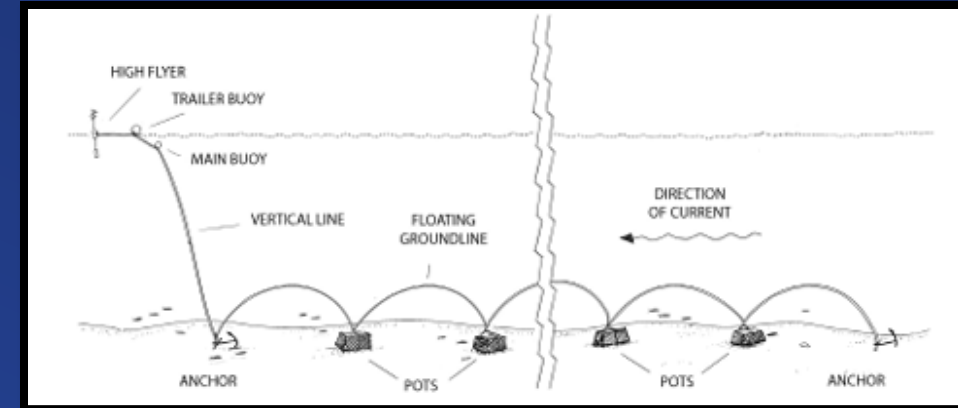
Groundfish longline and pot gear in federal waters

Entanglement risk reduction

- Allow use of surface gear on only one end of groundline
- No more than 10 fm surface line

Gear marking

- Buoy tag with gear-specific shape and vessel ID information
- Line marking – Top 20 fm vertical line, multi-colored manufactured line (colors TBD), continuous solid marks allowed for three-year transition period



Timeline

- NMFS rulemaking – proposed rule late 2024/early 2025, final rule mid-2025, effective Jan 1, 2026
- Oregon Fish and Wildlife Commission, Sep 13, 2024 – prohibit crab line marks in other fisheries



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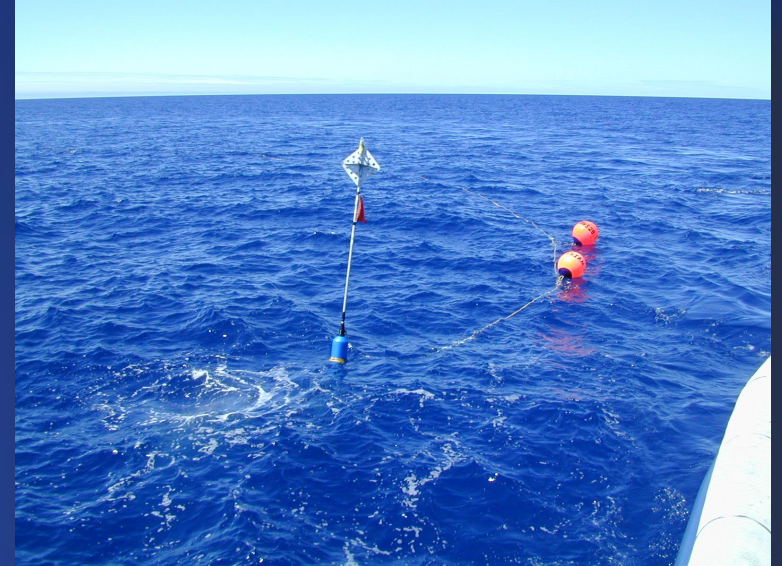
Limited Entry Fixed Gear (LEFG) follow on actions

Gear endorsement alternatives

- Allow slinky pots for longline endorsed LEFG permits
- Allow pot/trap and longline for all LEFG permits
- Allow any legal non-trawl gear for all LEFG permits

Other alternatives

- Remove "base permit" designation
- Require permit price reporting upon sale
- Remove noon season start and end time, default to 12 am
- Develop cost recovery program - Permit owner or vessel owner pay option



Timeline – Council decisions Mar (preliminary) and Jun (final) 2025



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Stock definitions

Define stocks for all Groundfish Fishery Management Plan species

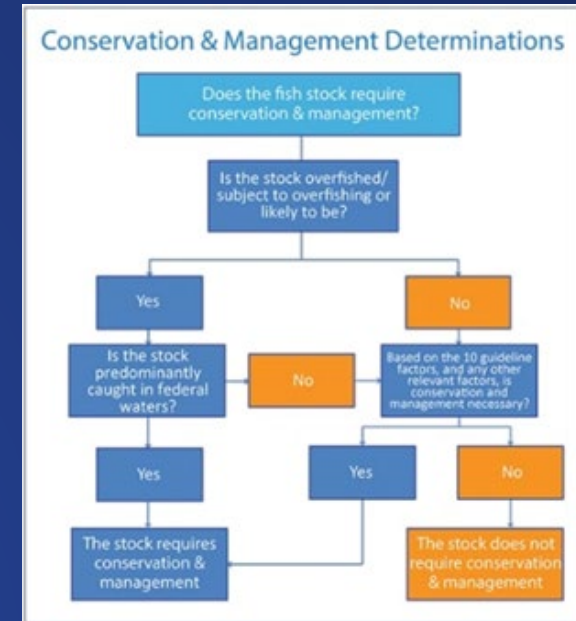
Step 1 – Identify stocks in need of federal conservation and management

- Overfished or undergoing overfishing
- Predominately caught in federal waters
- Consider “10 factors” described in federal regulations (600.305 (a))

Step 2 – Stock complex and geographic boundary revisions

Step 3 – Consider Delegating specific management responsibilities to states

Timeline – Scoping Sep 2024; Step 1 Mar/Jun 2025; Steps 2 and 3 TBD





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Stock Assessment Results

Stock	Area	Fraction unfished (2023)	Presumed Status	ABC 2025	ABC 2026	Catches 2013-2022 Min	Catches 2013-2022 Max	Catches 2013-2022 Ave
Black	WA	45%	Healthy	245	244	130	369	267
	OR	45%	Healthy	344	350	415	594	483
	CA	38%	Precautionary	234	247	142	399	239
Canary	Coastwide	34%	Precautionary	605	609	45	700	364
Copper	CA	37%	Precautionary	134	135	67	225	150

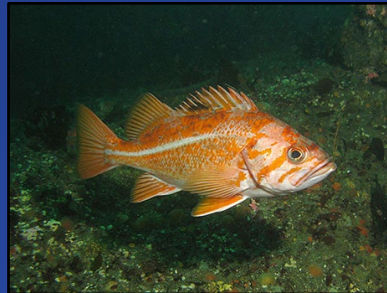
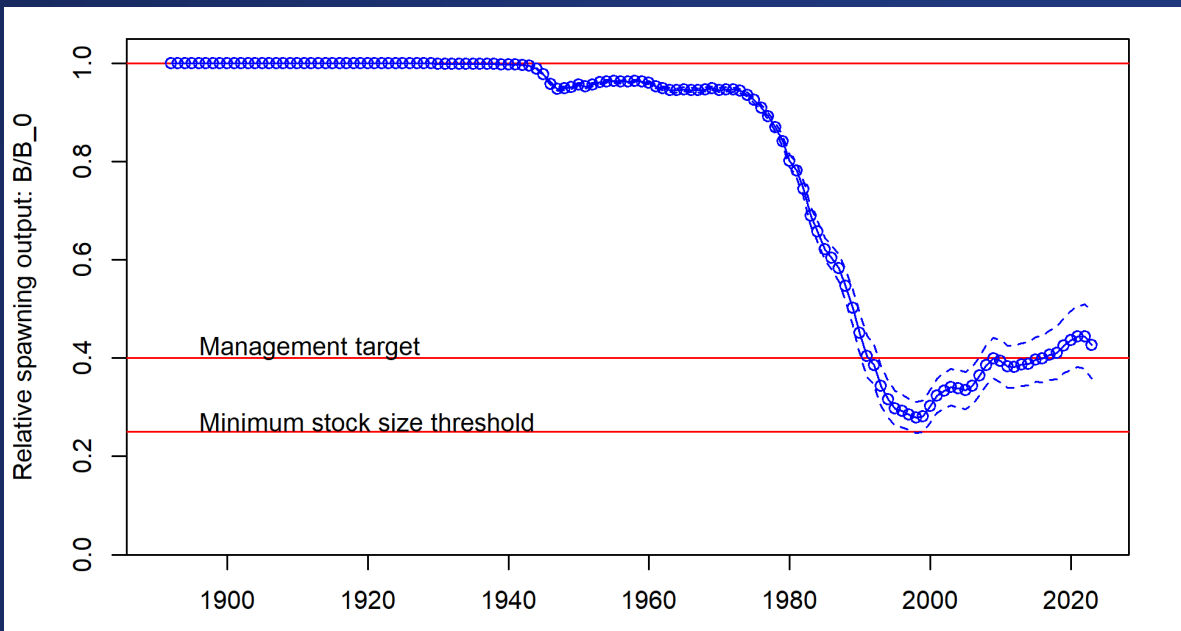


Photo credits: Janna Nichols

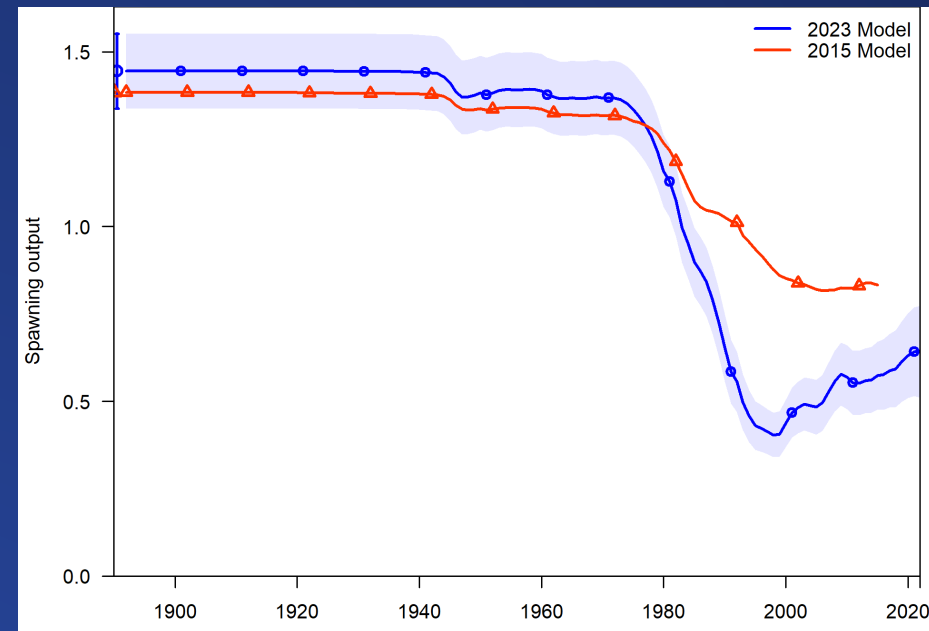


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2023 Black Rockfish Stock Assessment

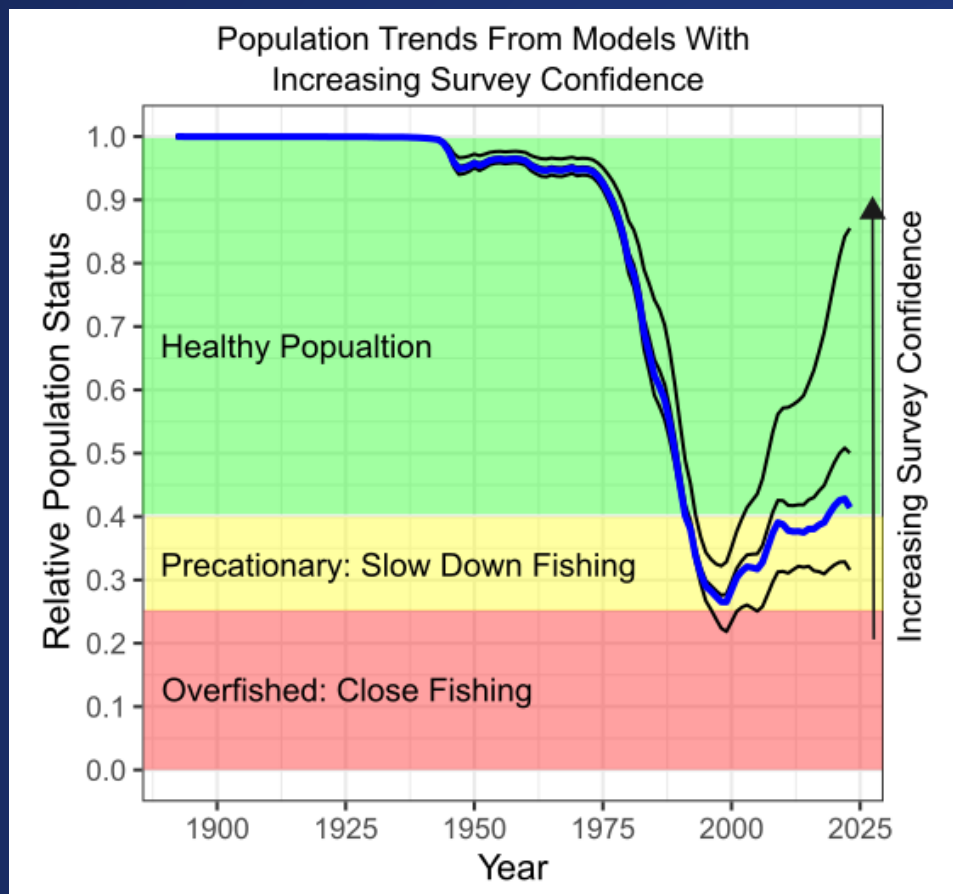


- Stock size (0.45 in 2023) above management target (0.40)
- Requires catch reductions (~33%) to stay above the target



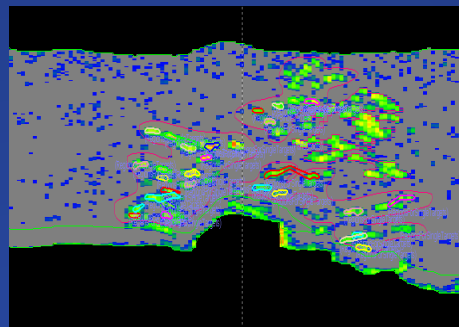
- Scale tied to AV survey (2015 tied to PIT tagging)
- Lengths and age data pulls the scale down
- Change in scale = result of trying to balance multiple data sources

2023 Black Rockfish Stock Assessment



2021 Acoustic-Visual Survey Use in Stock Assessment

- Scale and health of population increases with increasing survey confidence
- Limited to single data point currently, reduced confidence during assessment review
- Additional surveys necessary to improve confidence – planned for 2025



Learn more about the Black Rockfish survey at: tinyurl.com/ODFWBLKRFAVSurvey



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Review the 2024 Season (Landings thru Sep 1 or 67% of season)

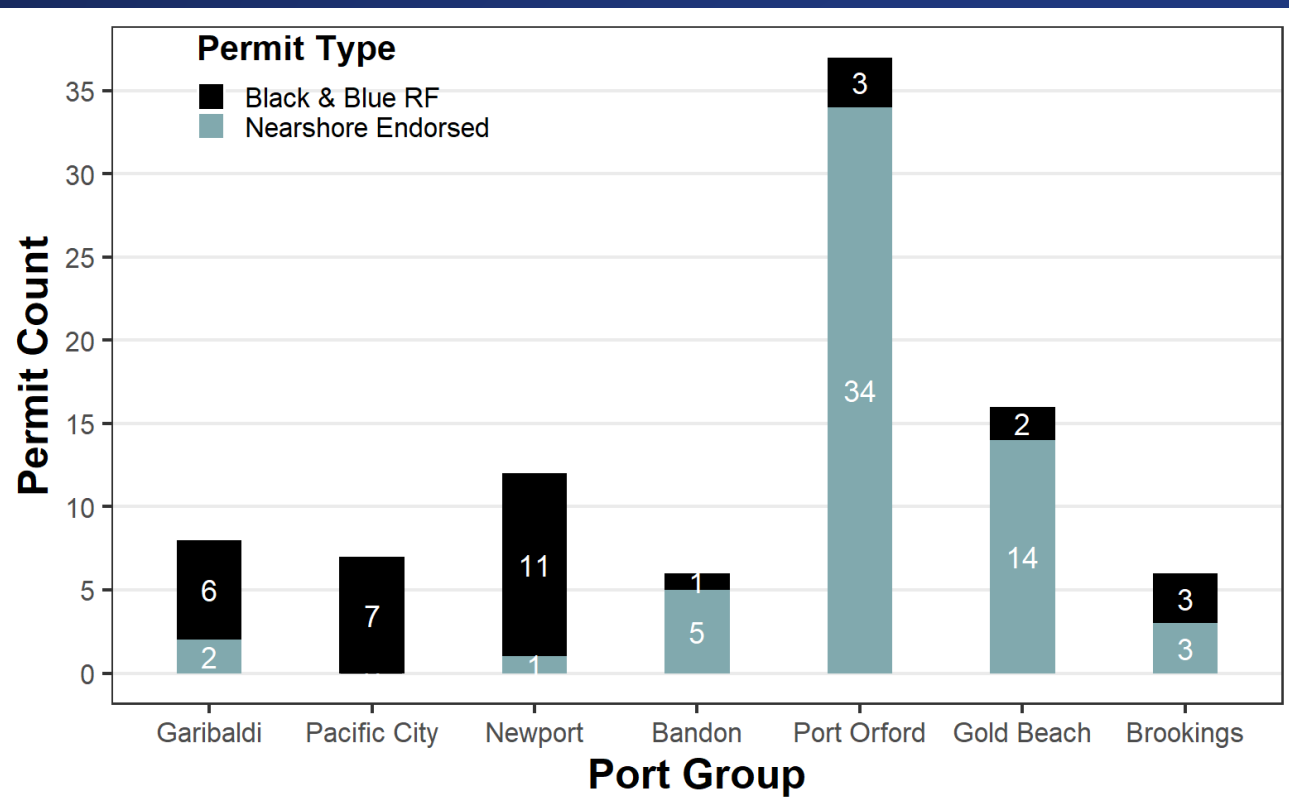


Artwork credits: Ryan Fields, seafoodwatch.org



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2024 Commercial Nearshore Permits

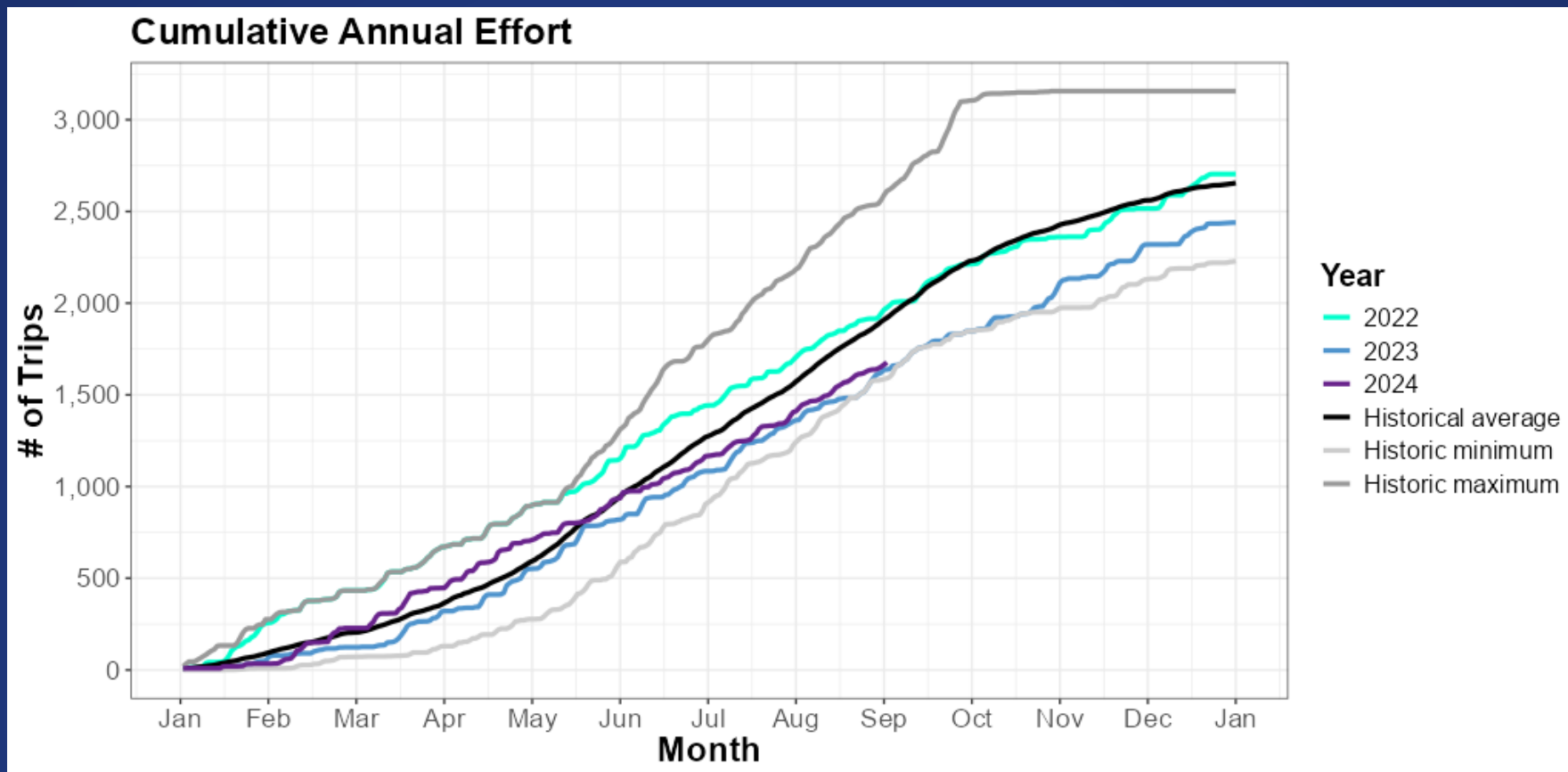


- 42 permits for Black & Blue (B/B) Rockfish without a Nearshore Endorsement
 - 35 B/B permitted vessels landed B/B Rockfish
 - 33/42 permits (72%) active
- 68 B/B Nearshore-Endorsed permits
 - 61 NSE vessels landed B/B or nearshore fish
 - 59/68 permits (87%) active



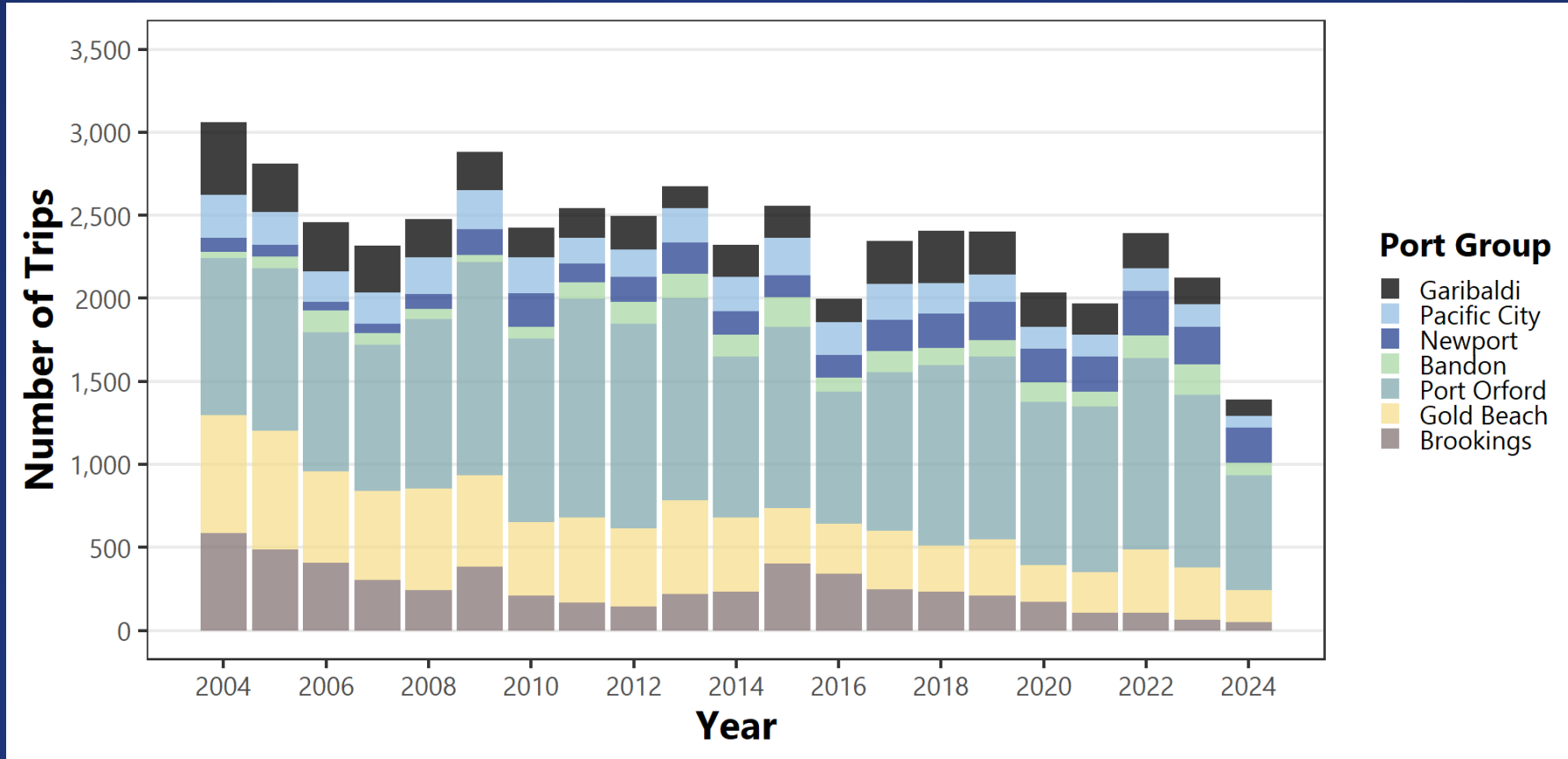
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2024 Effort thru September 1 (67% of the season)





Nearshore Trips by Port

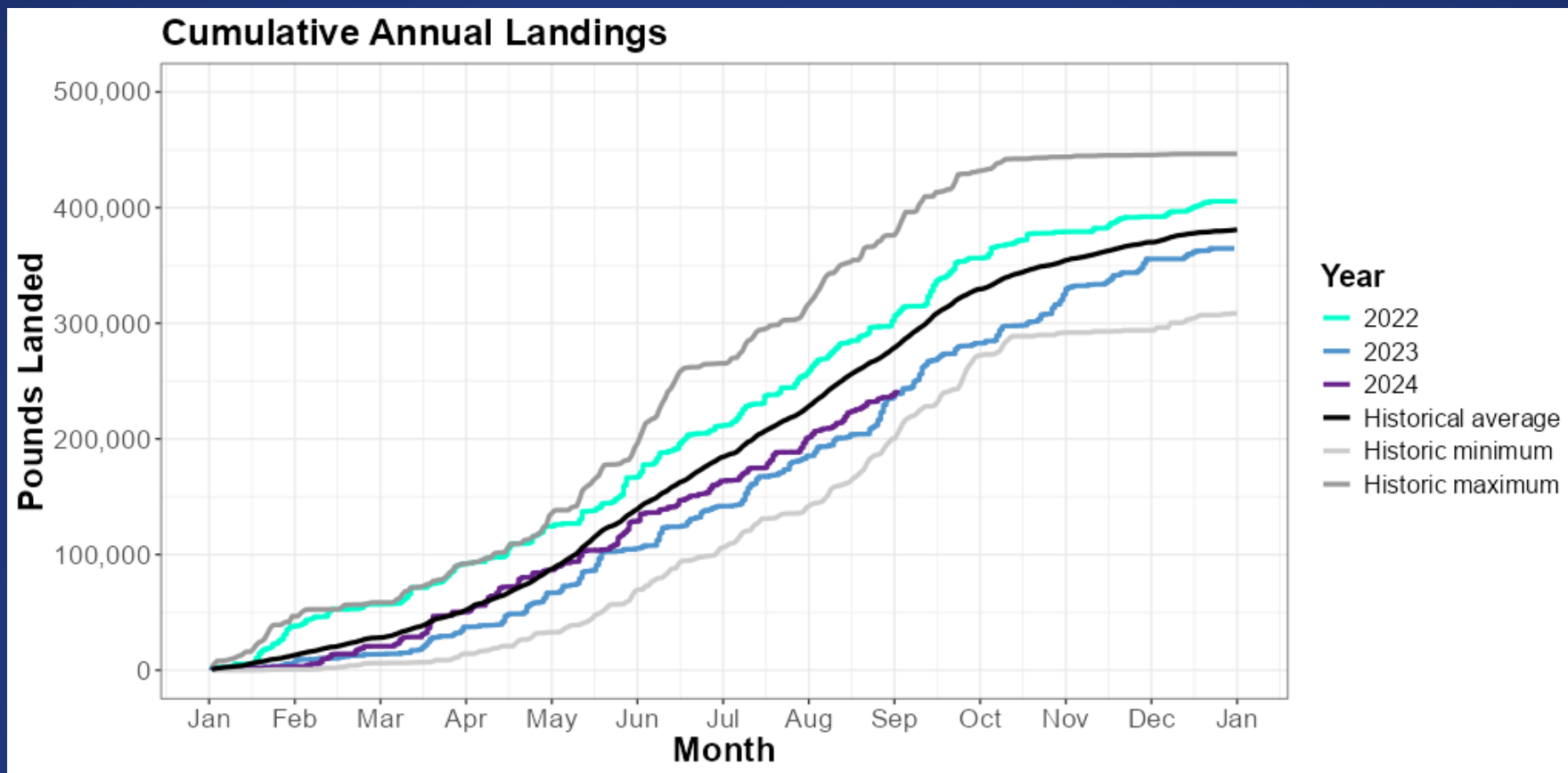


* 2024 trips thru Sep 1, trips from other years from entire year



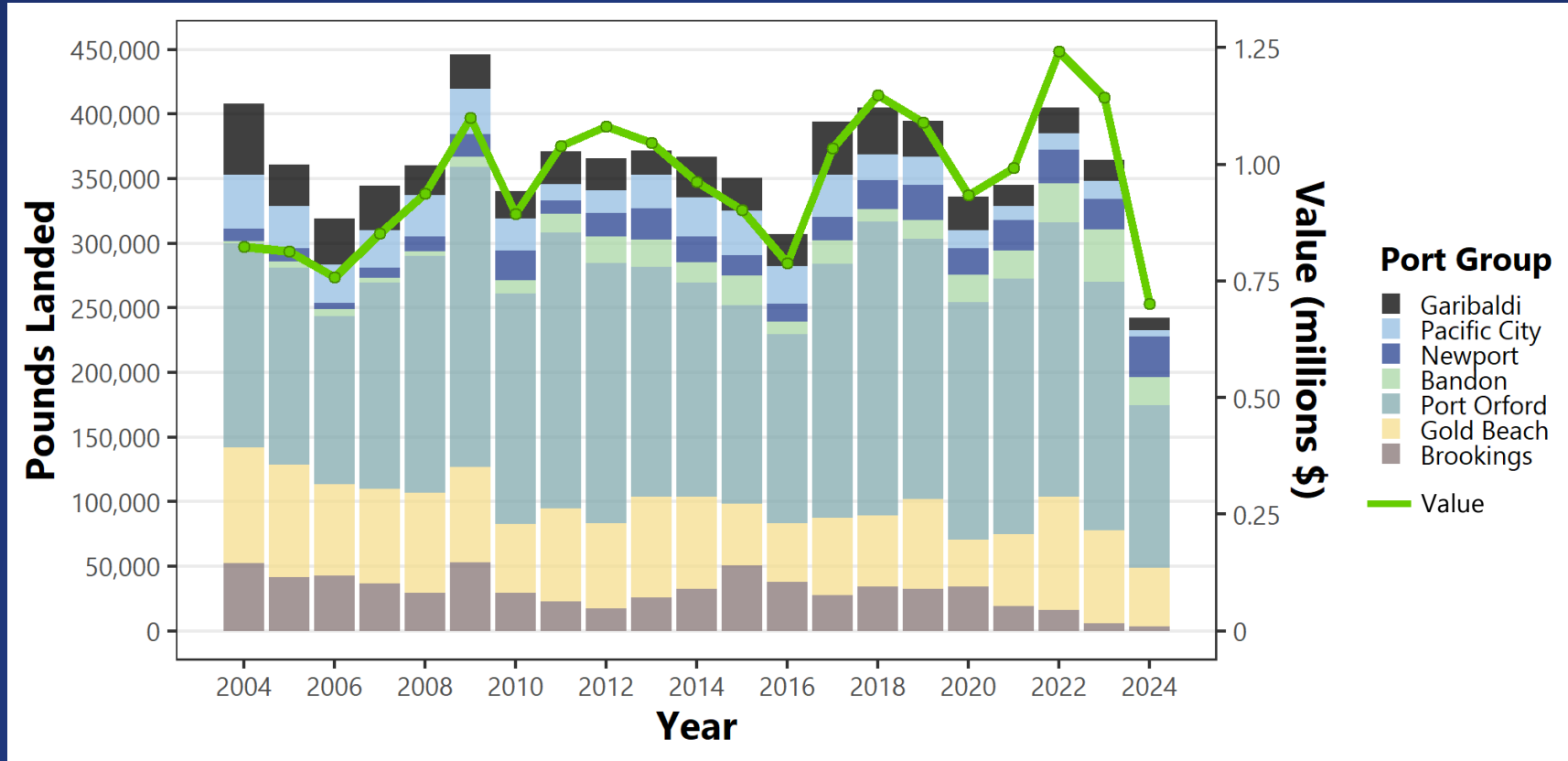
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2024 Total Landings (67% of the season)





Total Landings and Value by Port*

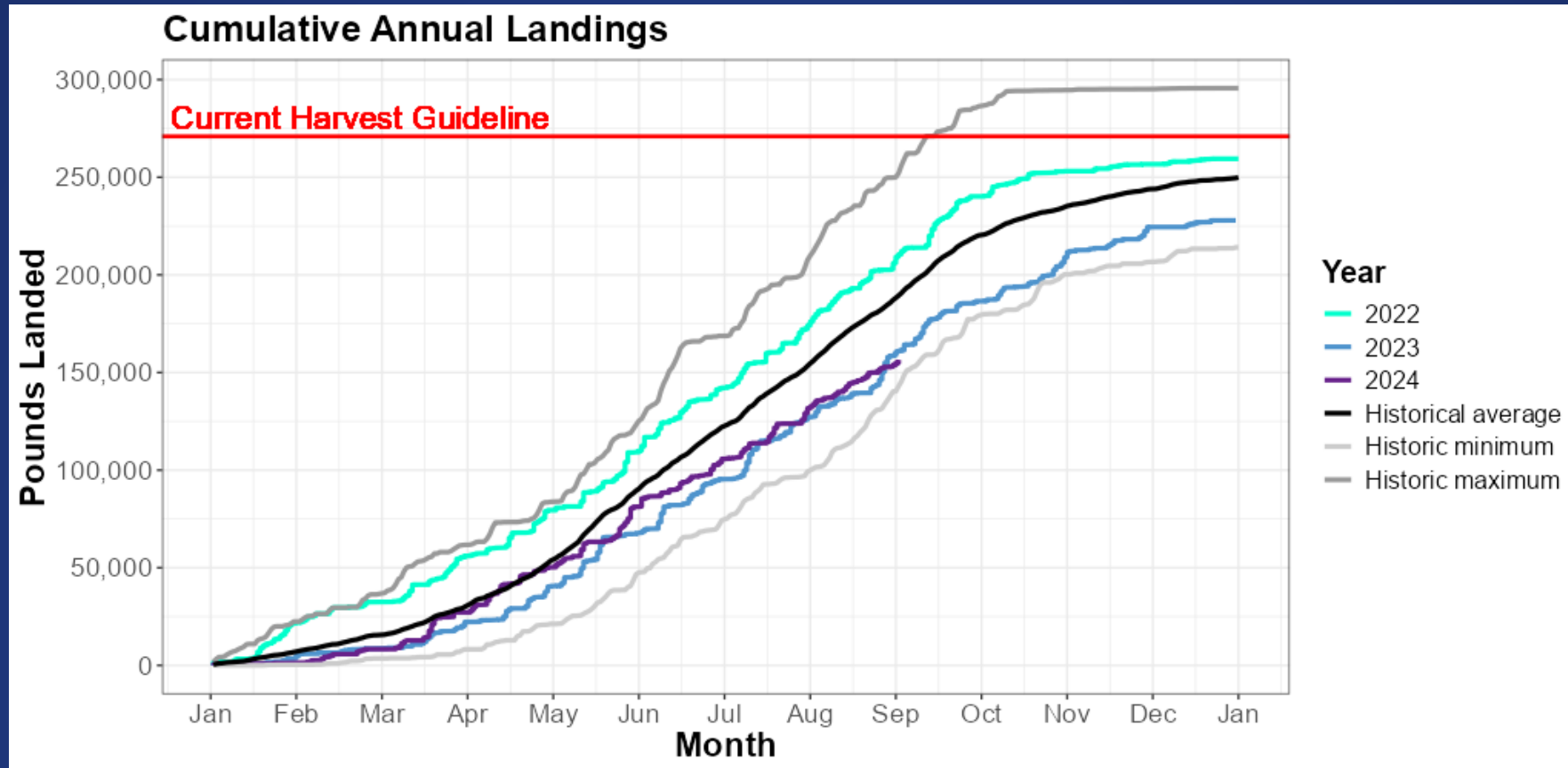


* 2024 landings thru Sep 1, landings for other years from entire year



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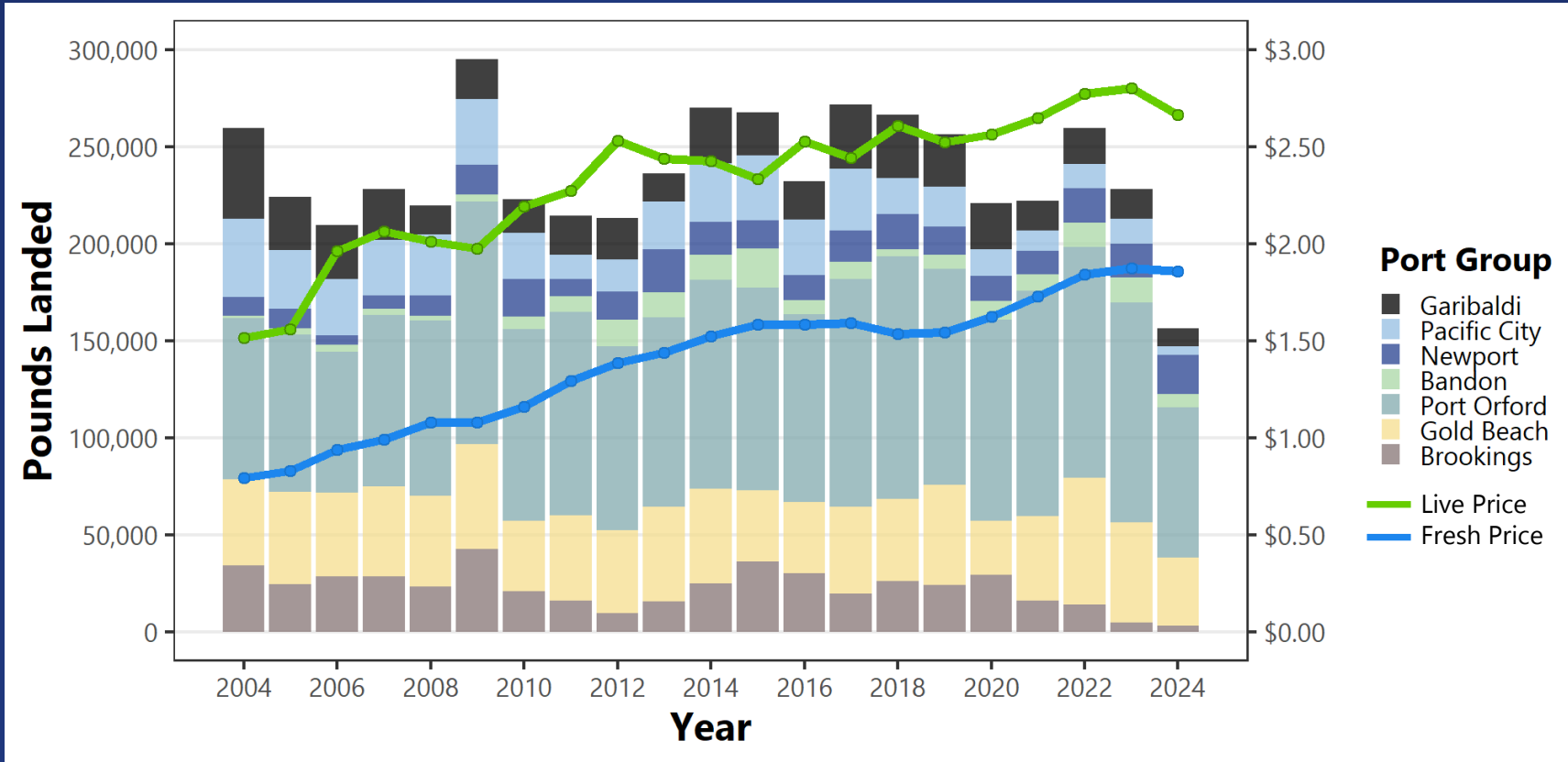
Black Rockfish Landings (58% of HG - 67% of season)





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Black Rockfish Landings by Port*



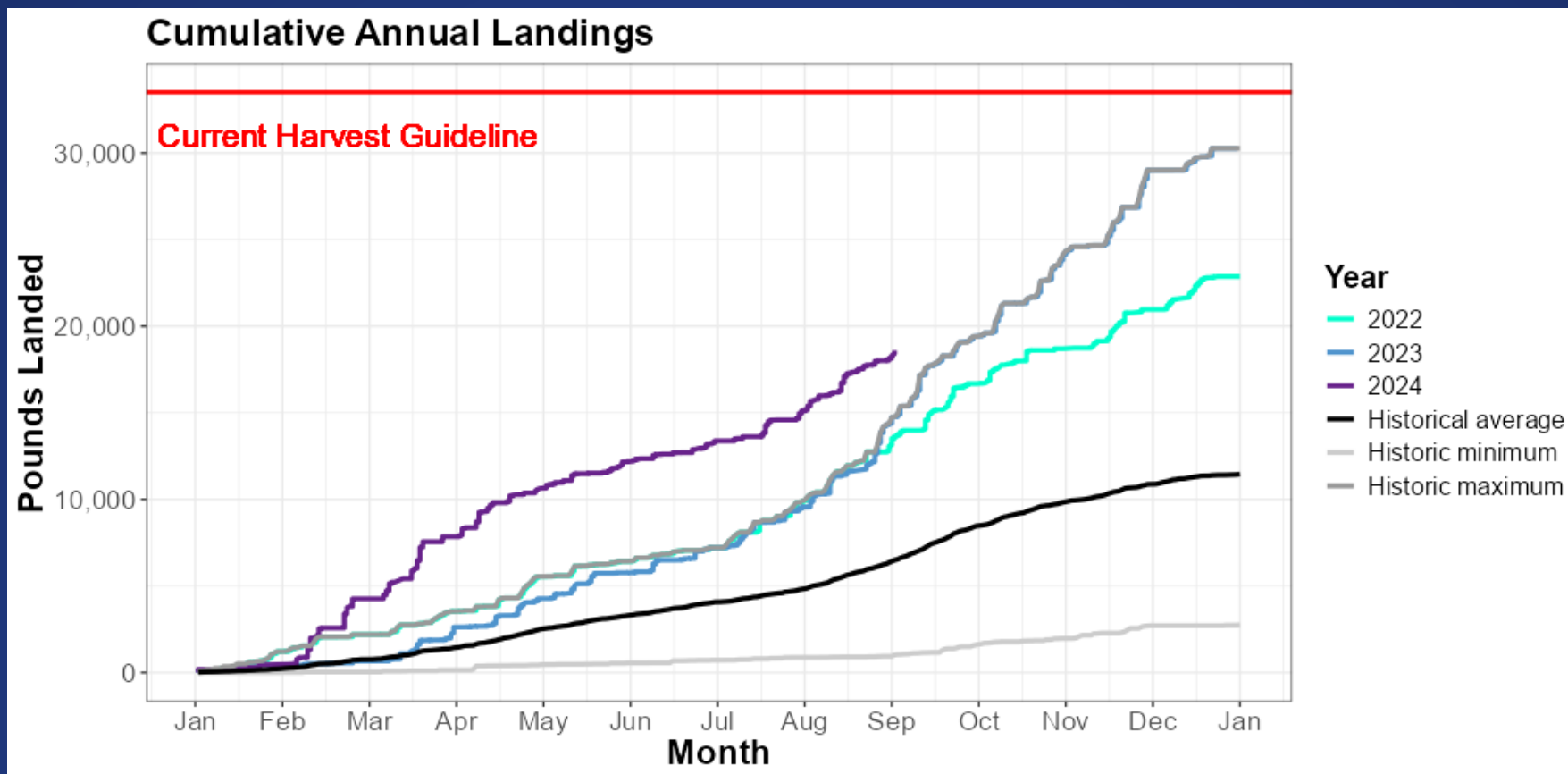
* 2024 landings thru Sep 1, landings for other years from entire year



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Blue and Deacon Rockfish Landings

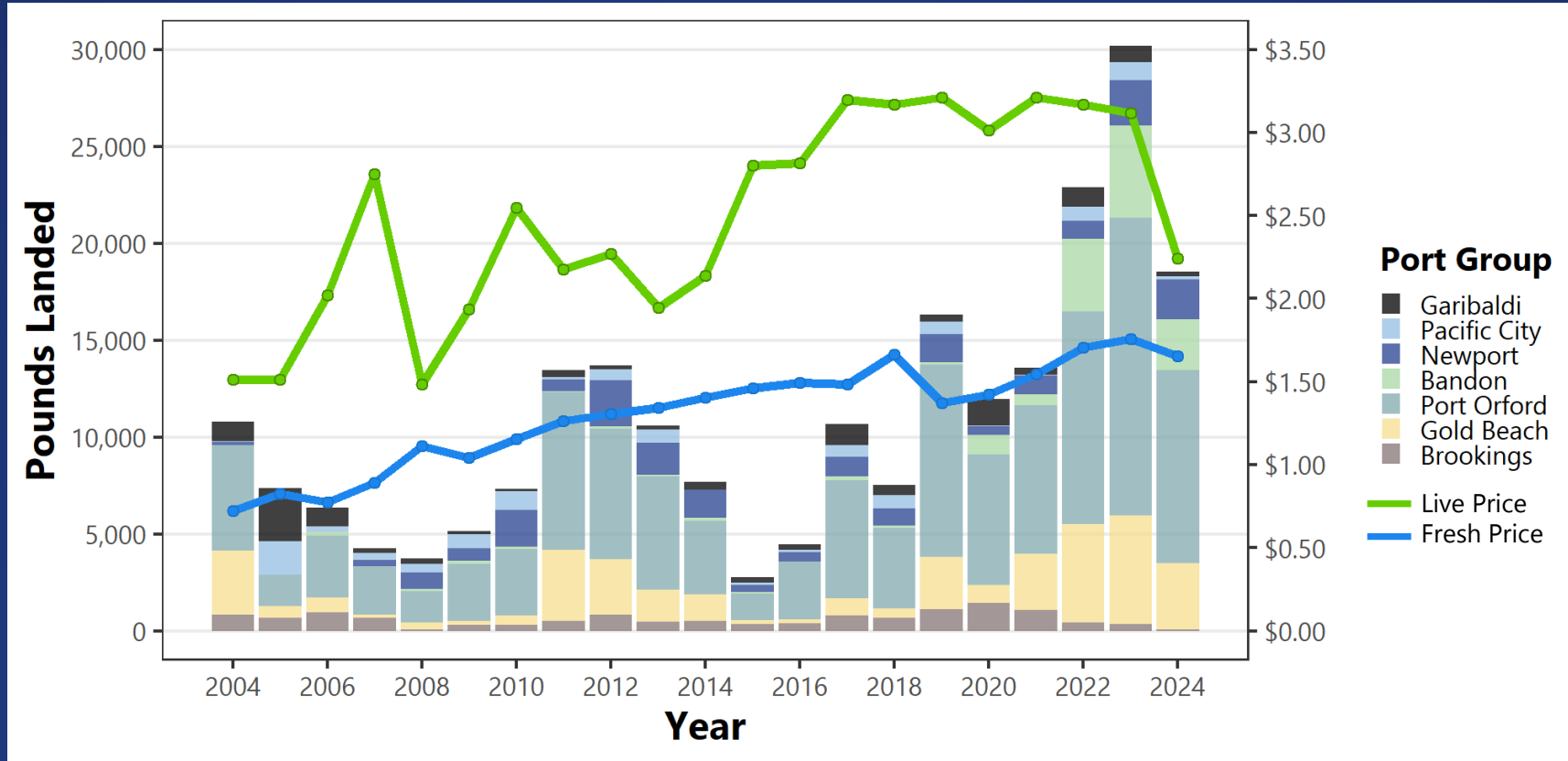
(56% of HG - 67% of season)





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Blue and Deacon Landings by Port*



* 2024 landings thru Sep 1, landings for other years from entire year



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Blue & Deacon Rockfish in-season adjustments

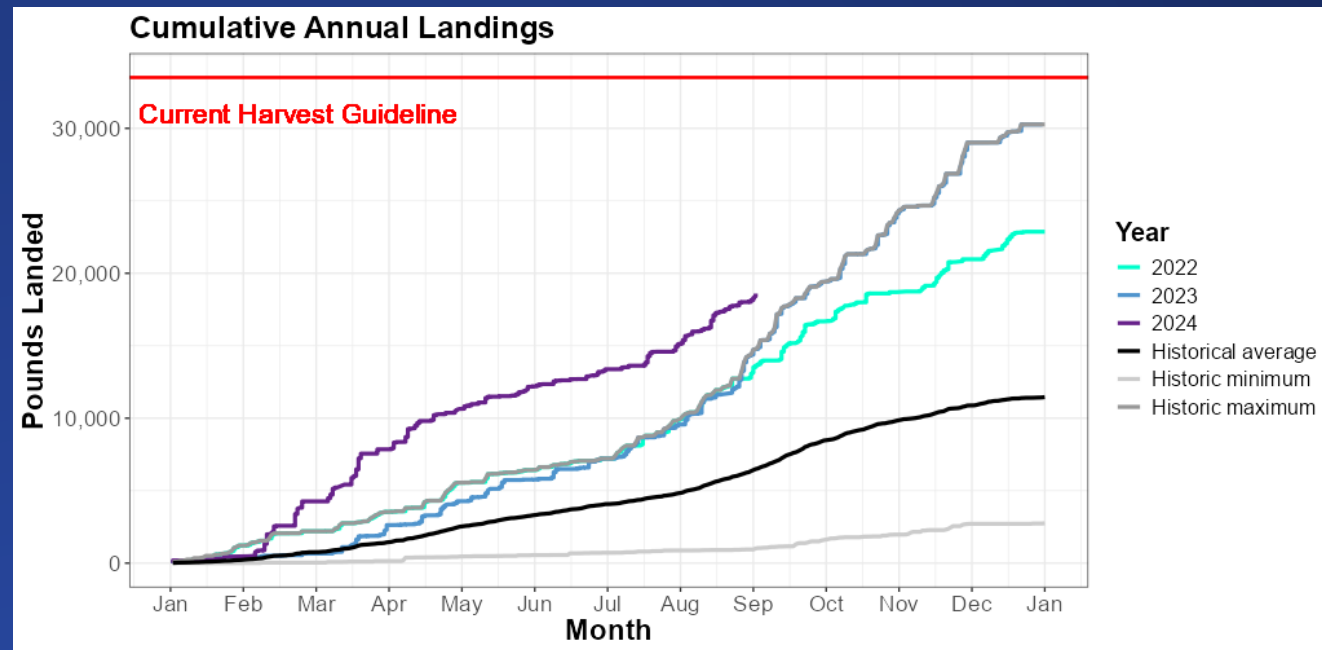


Commercial catch projected to exceed 15.2 mt HG by 6.6 mt*

2024 Oregon Commercial Nearshore Fishery Reported Landings through 9 / 1 (67 % of the calendar year)

Totals (lbs) and Harvest Guideline Attainment (%)

Totals & Attainment	Black Rockfish	Blue and Deacon Rockfish	Other Nearshore Rockfish	Cabezon	Greenling
1 Harvest Guidelines	270,948	33,510	35,494	69,666	216,935
2 Current Totals	156,393	18,600	13,102	28,443	22,031
3 Remainder	114,555	14,910	22,392	41,223	194,904
4 % Attainment	58	56	37	41	10
5 % above or below average	-14	234	-4	-24	-15



* Projections as of Sep 1



Blue & Deacon Rockfish in-season adjustments



Commercial catch projected to exceed 15.2 mt HG by 6.6 mt*

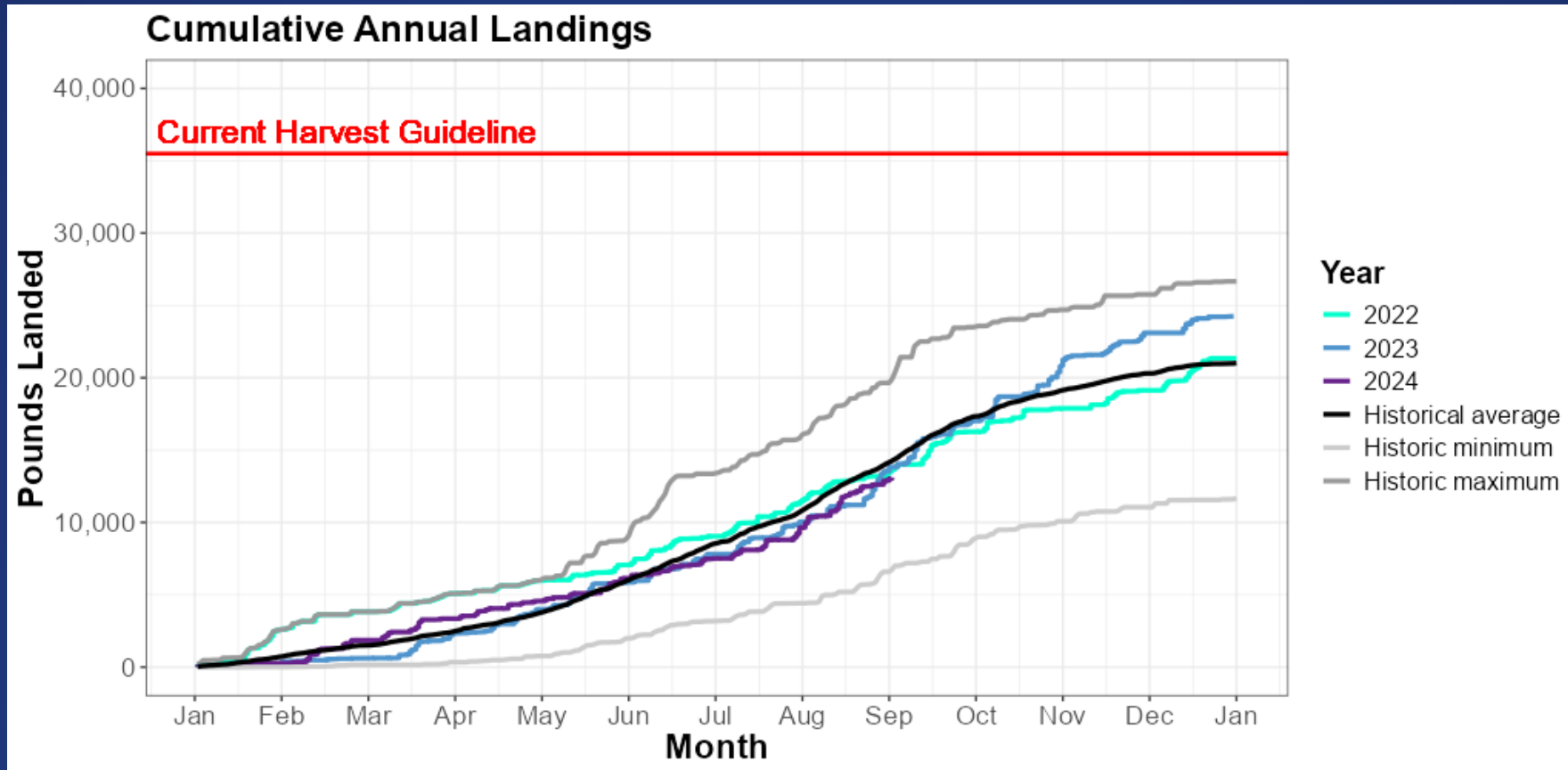
<u>Status Quo</u>	
Period	Limit
1	1,500
2	1,500
3	1,500
4	1,500
5	1,500
6	1,500

Period 5 – 6 Alternatives	Vessel Limit	Projected Catch (mt)
Status Quo	1,500	17.1
ALT 1	750	17.0
ALT 2	450	16.0
ALT 3	350	15.4
ALT 4	325	15.2
ALT 5	300	15.0



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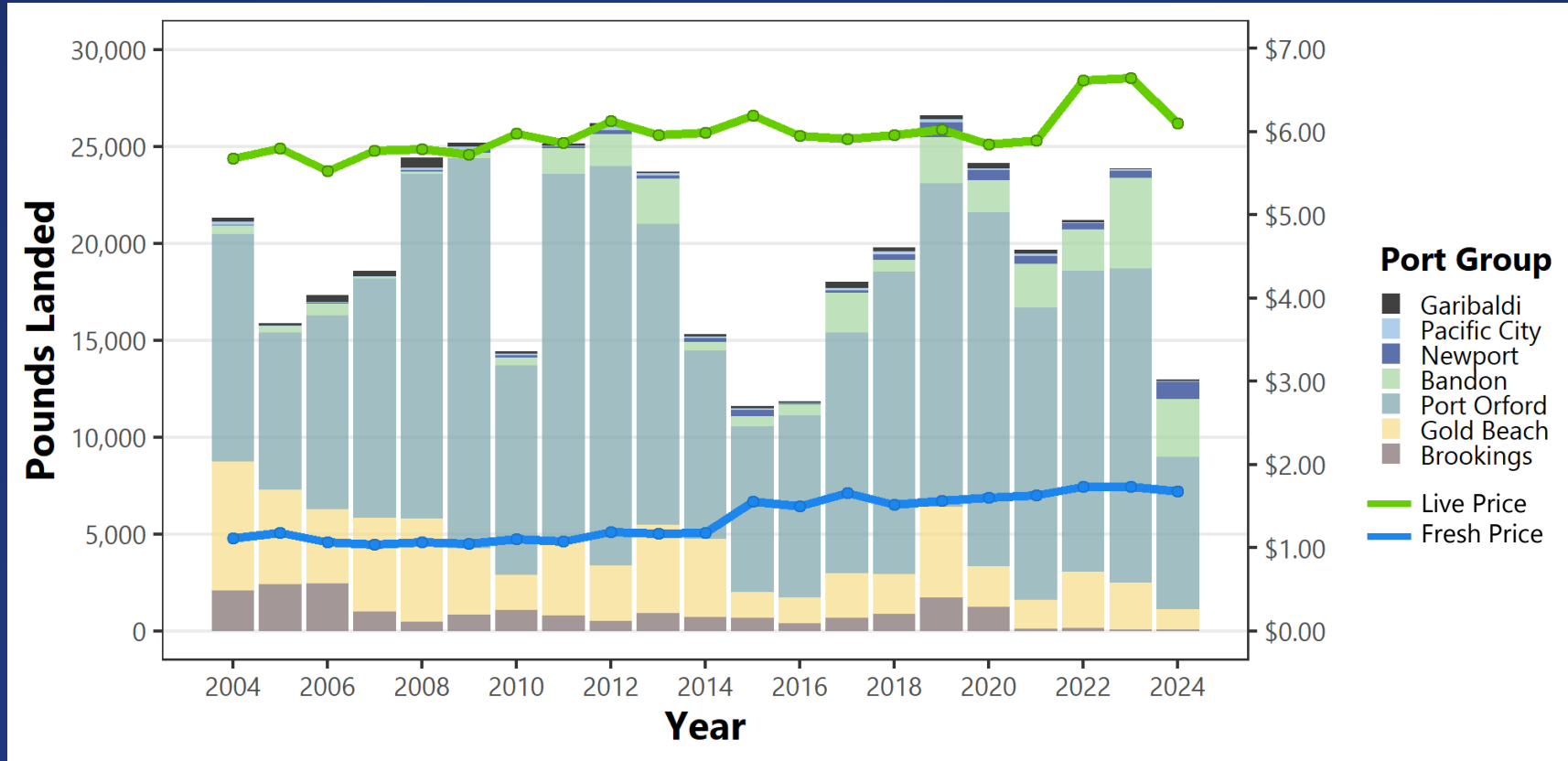
Other Nearshore Rockfish Landings (37% of HG - 67% of season)





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Other Nearshore Rockfish Landings by Port*

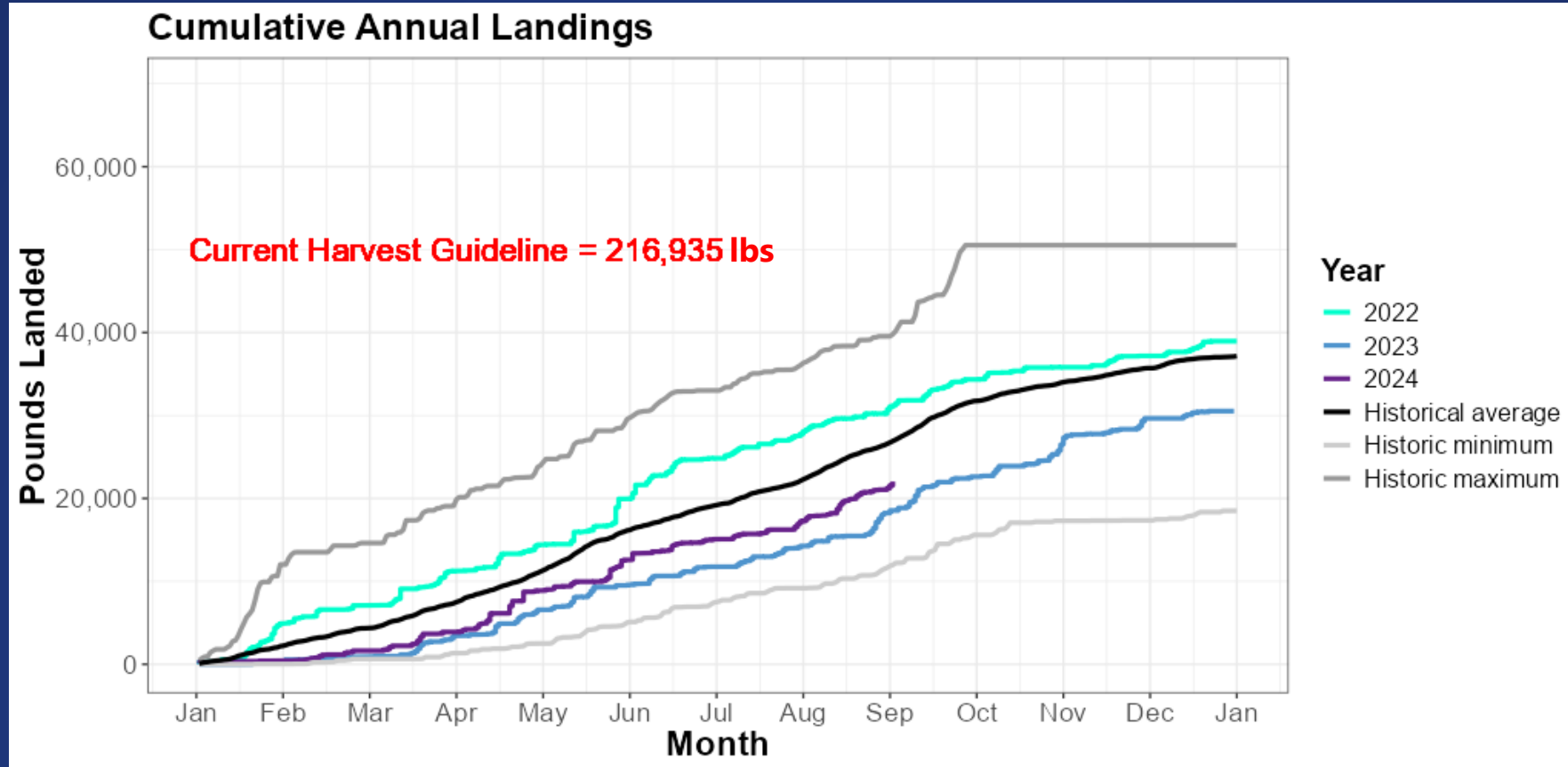


* 2024 landings thru Sep 1, landings for other years from entire year



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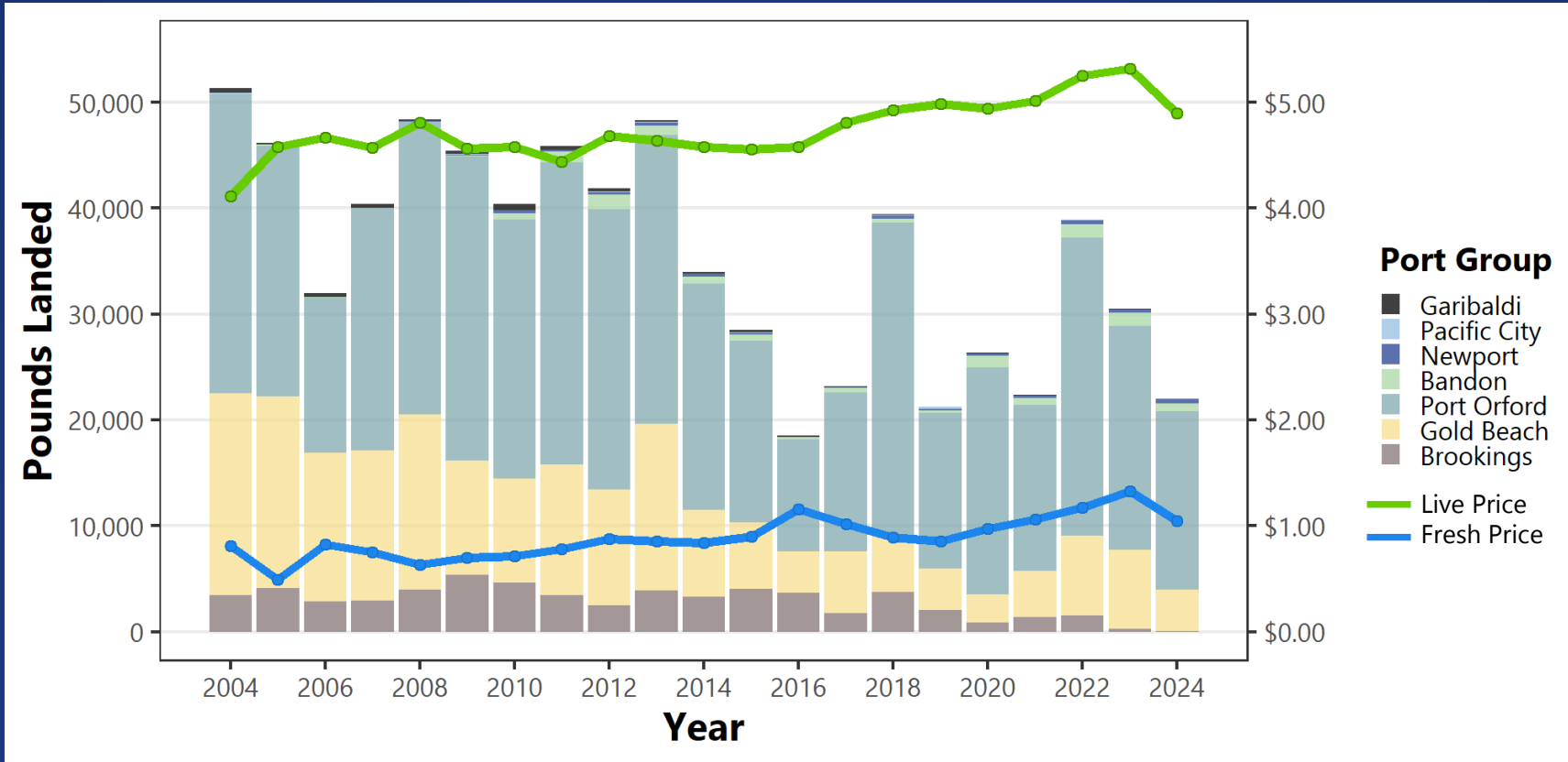
Greenling Landings (10% of HG - 67% of season)





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Greenling Landings by Port*

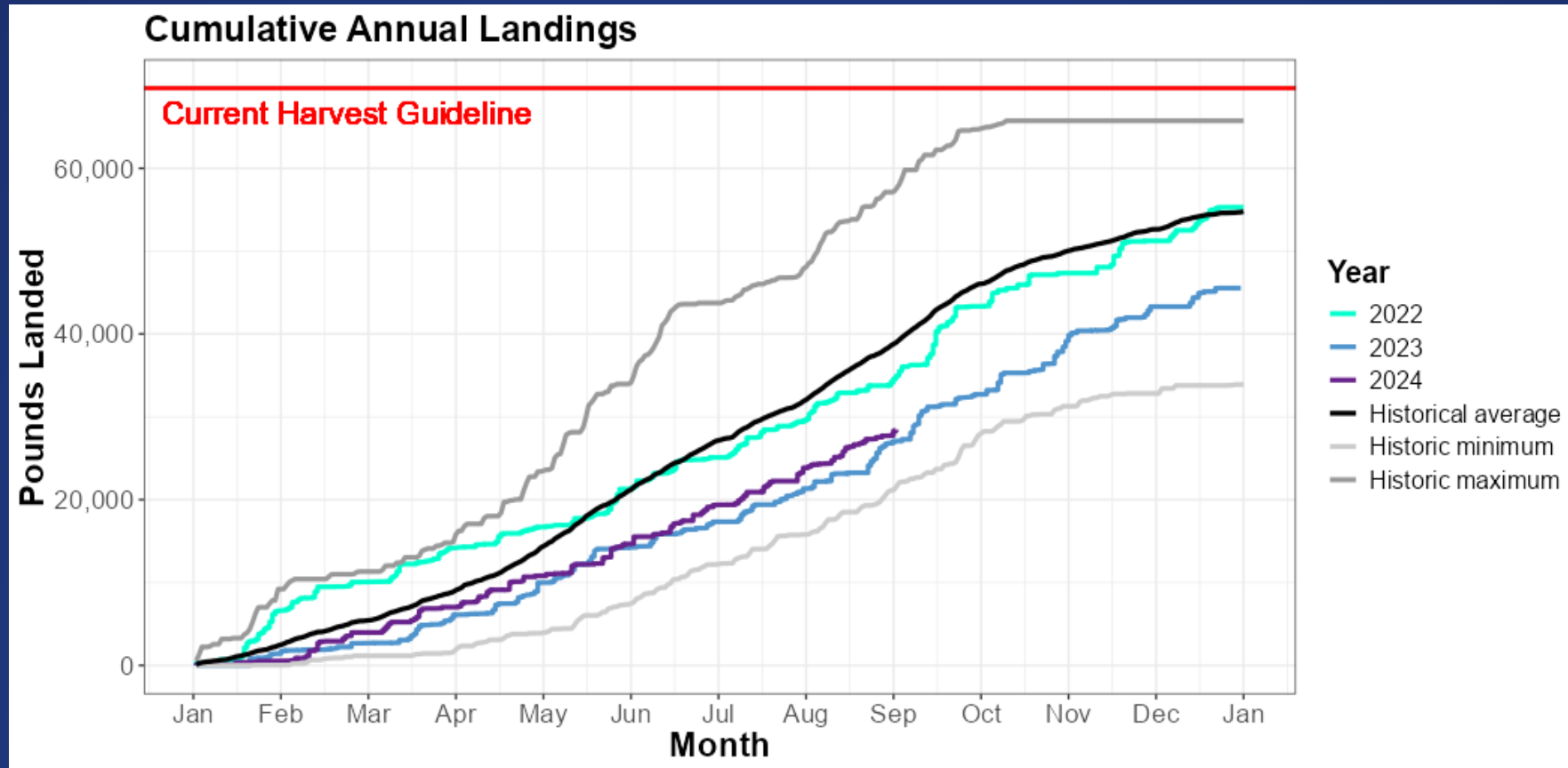


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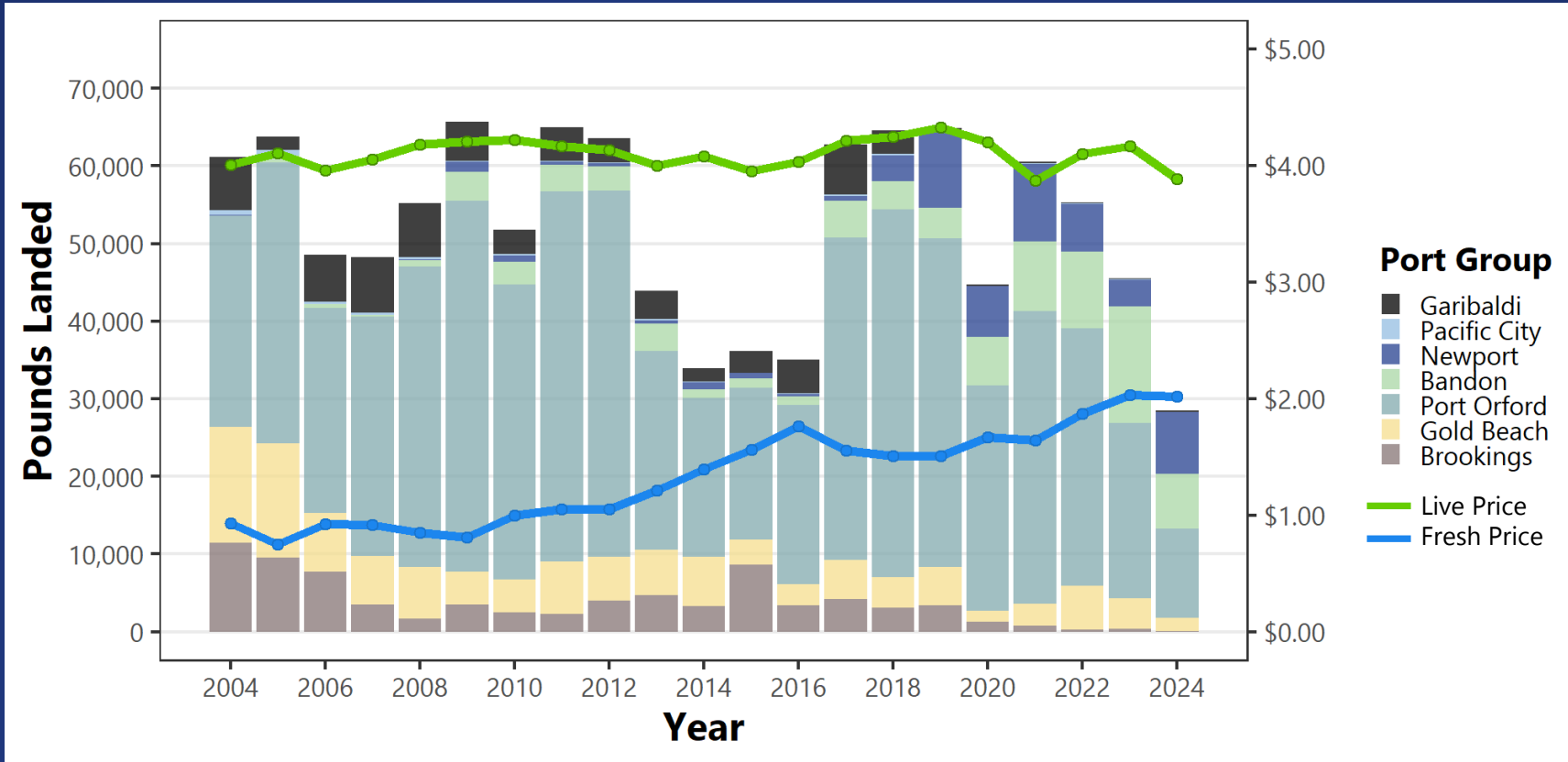
Cabazon Landings (41% of HG - 67% of season)





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Cabezon Landings by Port*



* 2024 landings thru Sep 1, landings for other years from entire year



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2024 Landings Summary thru 67% of season



Black RF



Blue & Deacon RF



ONSRAF



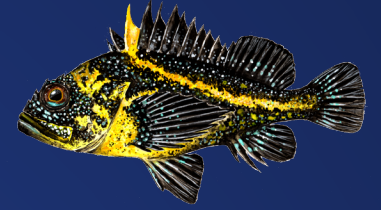
Greenling



Cabezon

	Black RF	Blue & Deacon RF	ONSRAF	Greenling	Cabezon
Harvest Guideline (lbs)	270,948	33,510	35,494	216,935	69,666
Totals – 9/1	156,393	18,600	13,102	22,031	28,443
Remainder	114,555	14,910	22,392	194,904	41,223
% of HG Landed	58%	56%	37%	10%	41%
% Above/Below Average	-14	234	-4	-15	-24

Management Strategy



Provide sustainable fishing opportunity without exceeding federal and state harvest limits or yelloweye or quillback rockfish impacts.



Predictability

- Bi-monthly vessel limits set at season start
- Year-round season
- Market supply
- Few or no in-season changes





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Management Process

NOAA Fisheries + Pacific Fishery Management Council

- Stock assessments
- Harvest limits by stock and area



ODFW + Oregon Fish and Wildlife Commission

- Harvest Guidelines for recreational and commercial fisheries
- Bi-monthly vessel limits and other state regulations
- Commission meeting Dec 13, 2024
 - Salem with virtual option (48-hour advance sign-up)
 - More info at <https://www.dfw.state.or.us/agency/commission/procedures.asp>

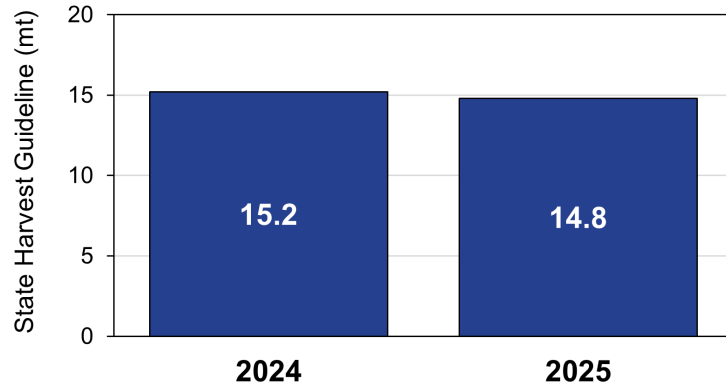




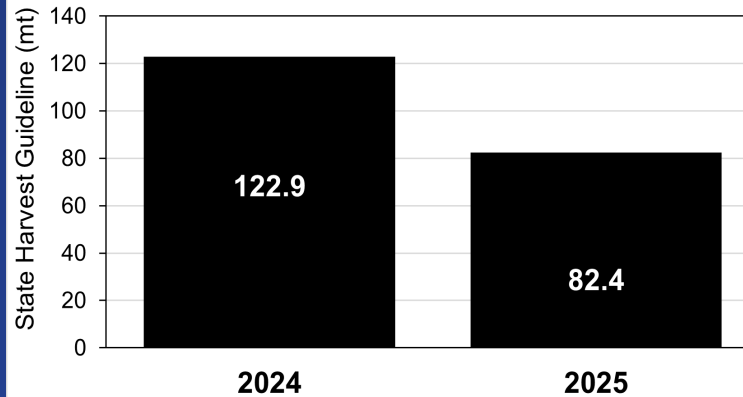
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Commercial Harvest Guidelines

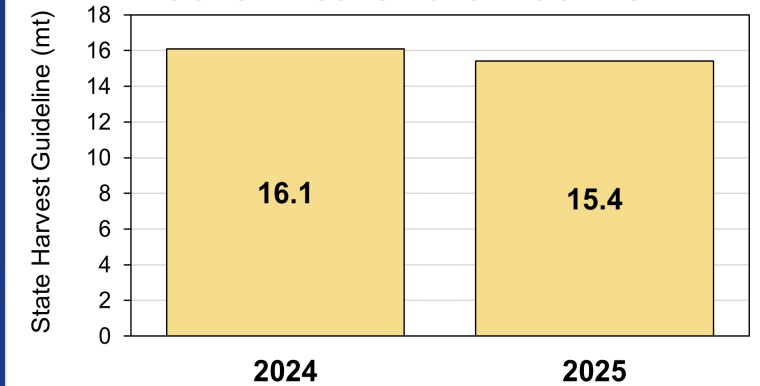
Blue and Deacon Rockfish



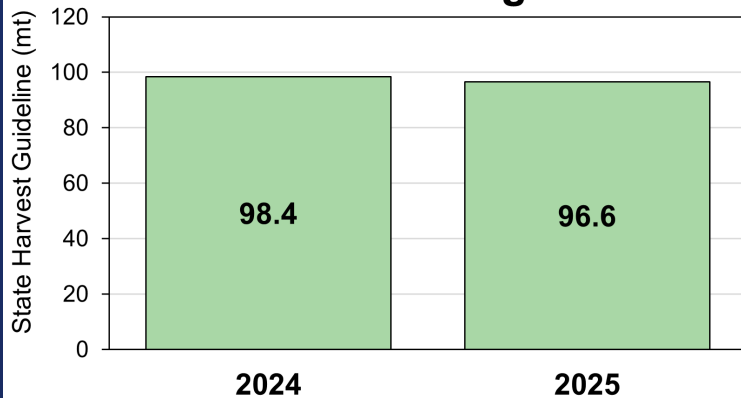
Black Rockfish



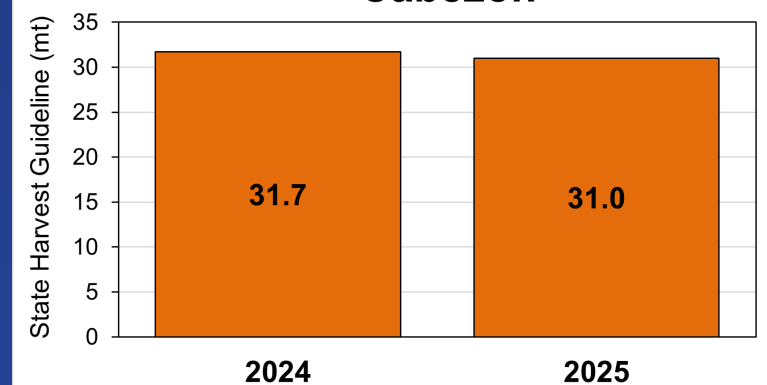
Other Nearshore Rockfish



Greenling



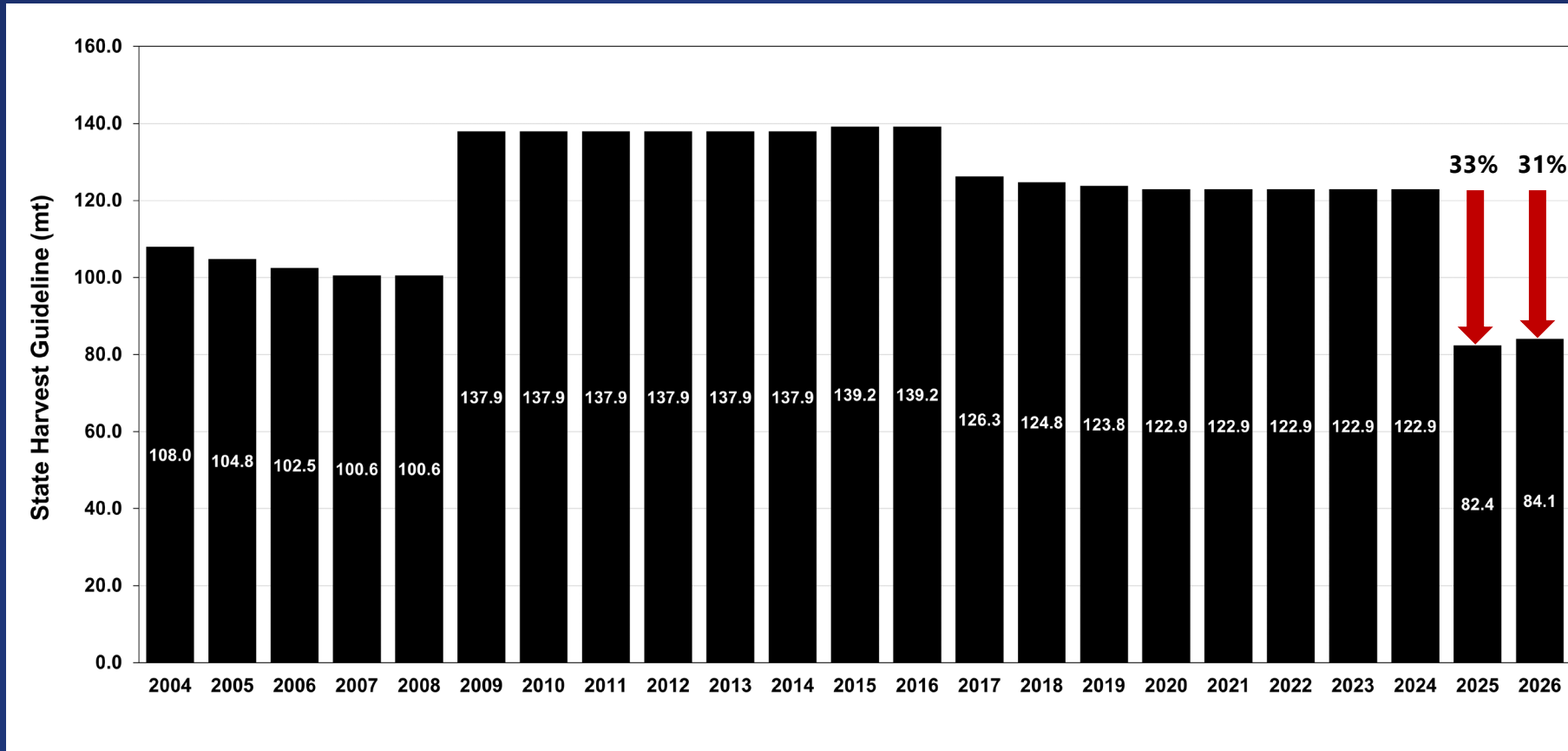
Cabezon





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2004 – 2026 Black Rockfish Harvest Specifications





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Commercial Nearshore Advisory Panel (CNAP)

- New membership in Oct 2023
- 10 members, represent diversity of industry participants (e.g., permit type, home port, fishery interest)
- Initial meeting in Apr 2024 to discuss impacts of reduced Black Rockfish HGs and potential solutions
- Follow-up meeting in Jun 2024 to discuss alternatives
- Opportunities for industry and public input
 - Public meetings in fall, Dec 13 Commission meeting in Salem*

Oregon Department of Fish and Wildlife

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MARINE RESOURCES
Commercial and recreational marine fisheries

Commercial Nearshore Advisory Panel

The CNAP was established in 2010 and consists of members that represent the diversity of industry participants (e.g., permit type, home port, fishery interest).

Purpose

The purpose of the CNAP is to provide ODFW with information and industry perspective on the effectiveness and impacts of existing and proposed fishery management measures, in-season changes, current fishery and market conditions, and emerging issues that may need to be addressed. We expect the need for an advisory panel to continue for the foreseeable future.

Meeting schedule

2024 Meetings	Location	Agenda & Materials (pdfs)	Meeting Summary (pdf)
June 5	Virtual	Agenda Meeting Presentation	Meeting Summary
April 2	Virtual	Agenda Meeting Presentation Black Rockfish Stock Assessment Summary	Meeting Summary

Expectations

- Members are expected to represent perspectives of participants who are similarly situated in the fishery, not limited to their own viewpoint. This means reaching out to contacts with similar fishing areas, gear, markets, and/or permit type to get broader input and sharing that with the panel. Members are expected to be courteous, professional, and respectful of all attendees at CNAP meetings. Member names and affiliation will be posted on the ODFW website.
- Meetings of the CNAP will be public and will be announced in advance on the ODFW website. Priority will be given to discussion with members, with a brief opportunity for input from the general public at the end of each meeting, if time allows.
- Meetings will be held at least annually, with additional meetings as needed. In-person attendance is not required, with webinar or conference call options available for all meetings. Meetings will not be recorded, but ODFW staff will take minutes. Meeting

Boat photo - ODFW photo

Catch photo - ODFW photo

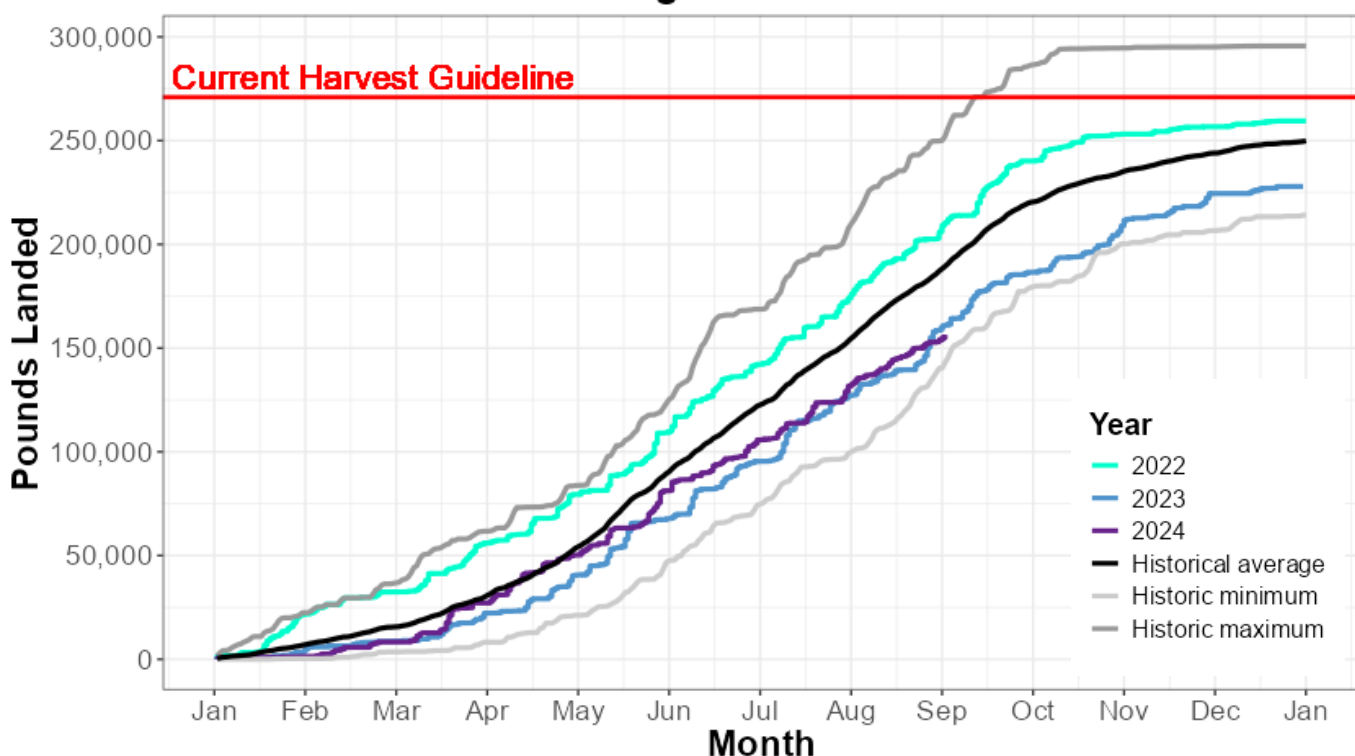
<https://www.dfw.state.or.us/MRP/CNAP/index.asp>



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Potential Impacts of Reduced HGs in 2025-2026

Cumulative Annual Landings

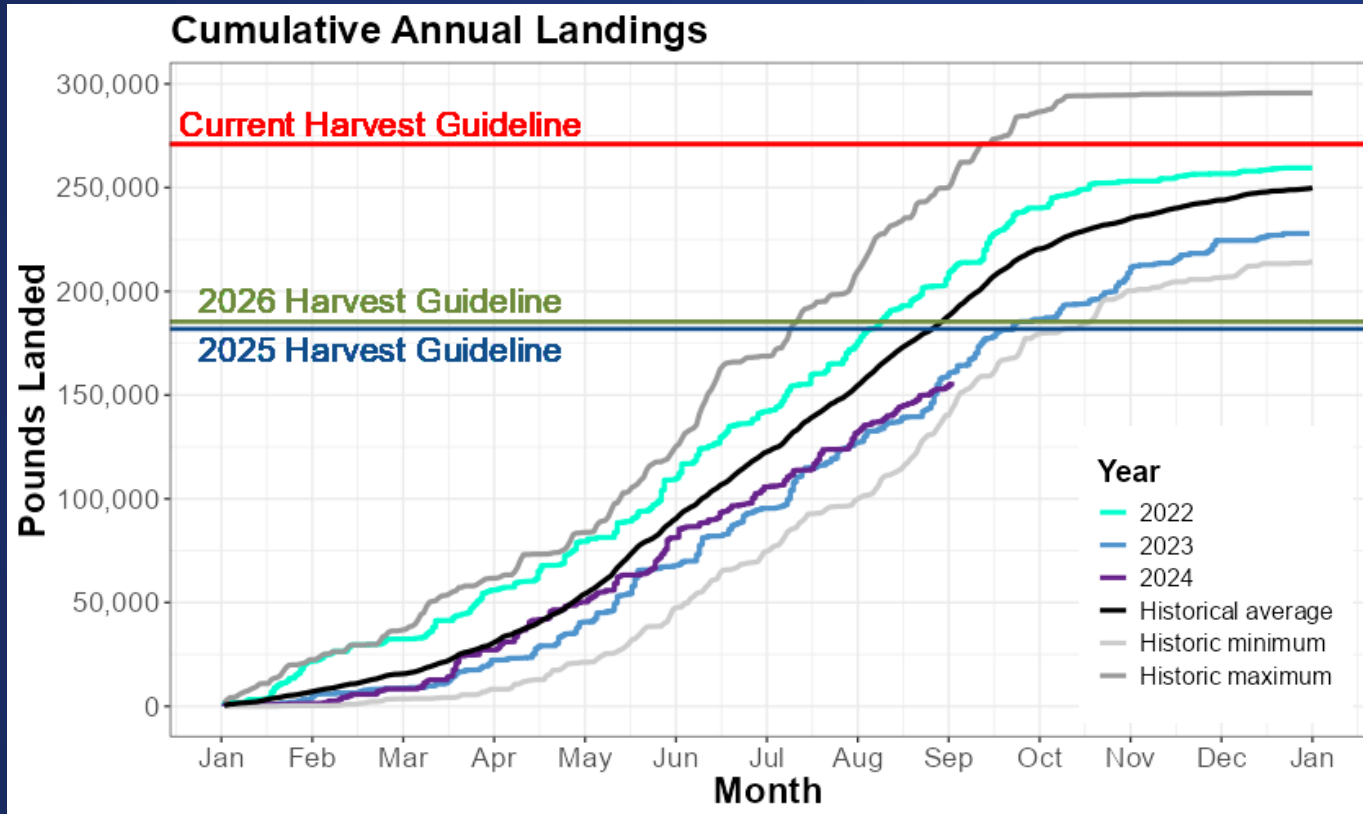


- Lower limits, early closure, and/or more in-season reductions
- Highliners most impacted by lower vessel limits
- Limited options for B/B permit holders without NSE (38%) or other fisheries
- Shift to new "RCA gears"?
- Market supply and demand, substitutions?



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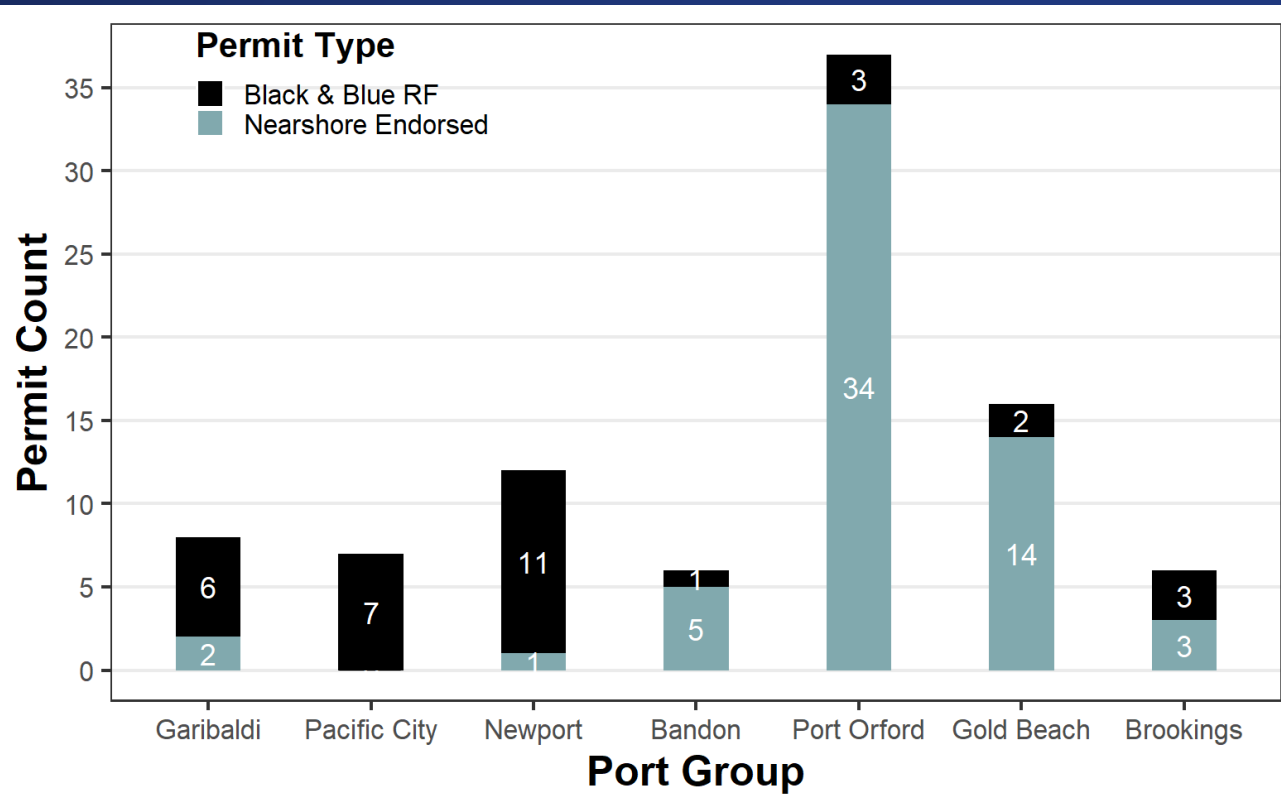
Potential Impacts of Reduced HGs in 2025-2026



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Potential Impacts of Reduced HGs in 2025-2026

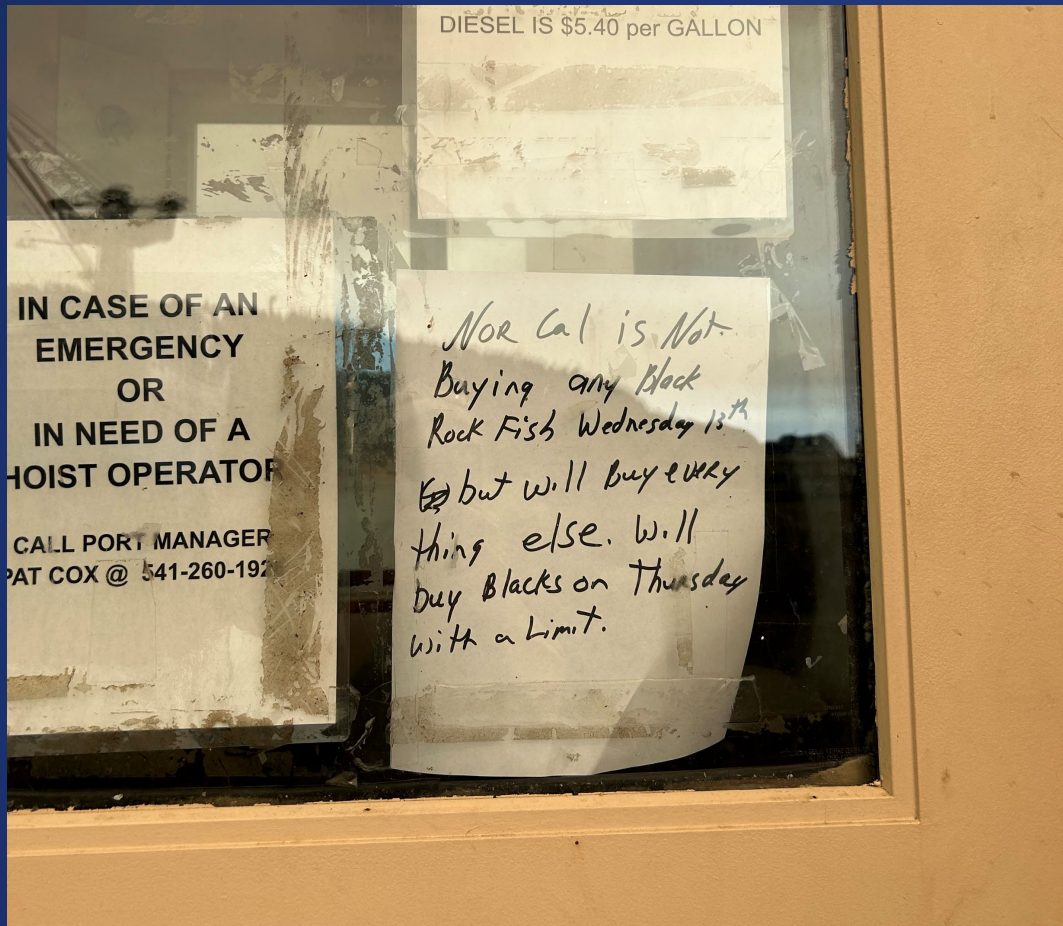


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Potential Impacts of Reduced HGs in 2025-2026



- Lower limits, early closure, and/or more in-season reductions
- Highliners most impacted by lower vessel limits
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Potential Management Strategies

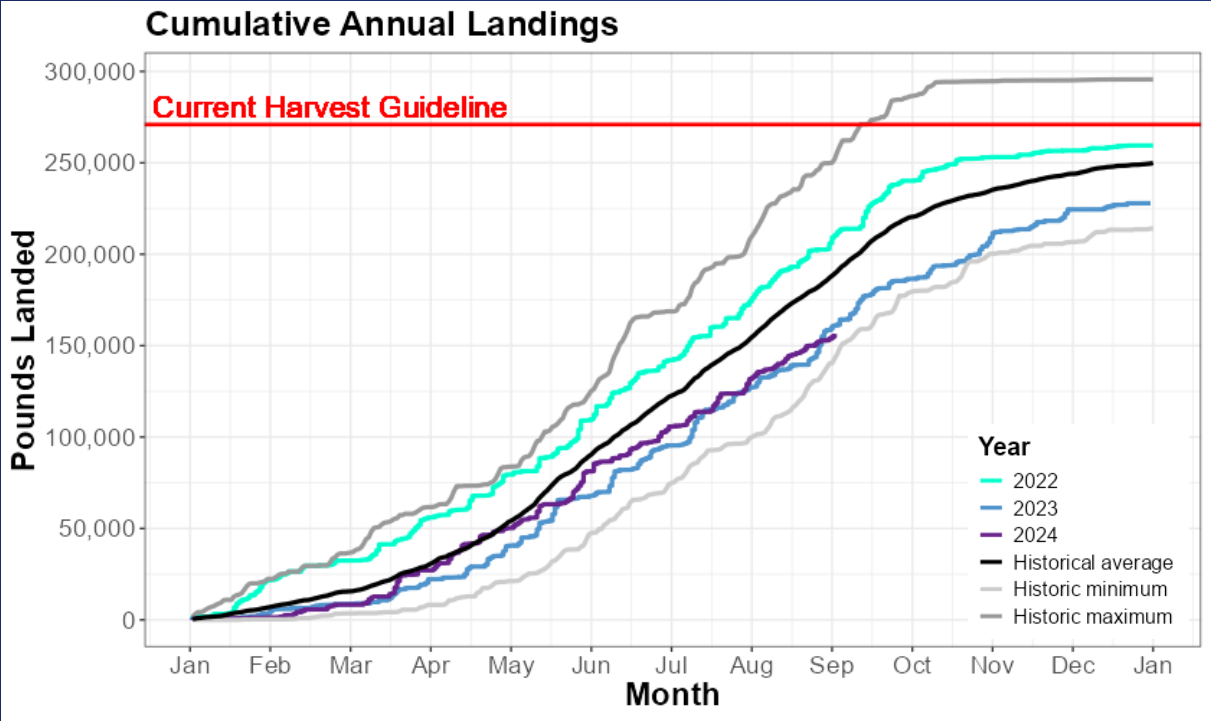
- Continue to manage for full-year season by lowering trip limits far enough
- Take more risk that season closes early with somewhat higher limits
- Close some months upfront
- Different limits for B/B & NSE permits
- Input from CNAP/CNS fleet on alternative measures



Photo credit: ODFW

Commercial Black Rockfish Landings

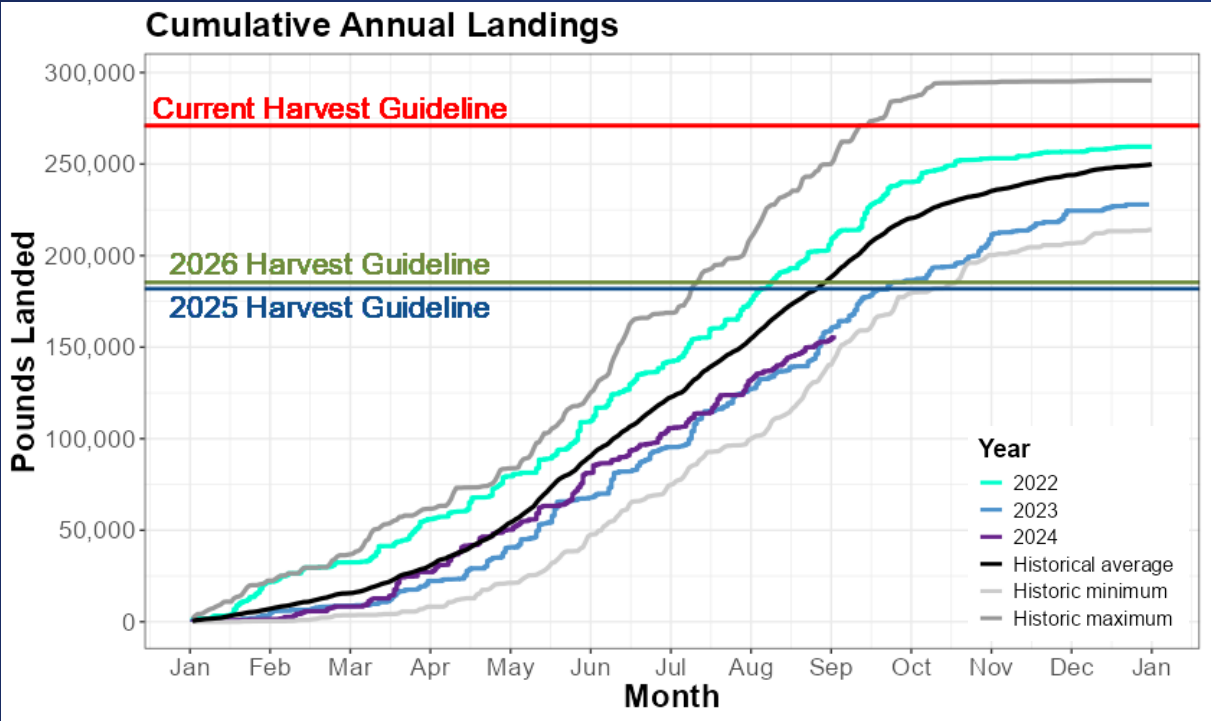
(84% of HG attained in 2023)



Black RF	2023 Outset	2023 w/ In-season changes	2024 Outset	2024 w/ In-season changes
P1	1,800	1,800	1,800	1,800
P2	1,800	1,800	2,100	2,100
P3	2,400	2,400	2,400	2,400
P4	2,400	2,700	2,400	2,700
P5	1,800	2,700	2,100	2,700
P6	1,800	2,700	1,800	2,700

Commercial Black Rockfish Landings

(84% of HG attained in 2023)



Black RF	2023 Outset	2023 w/ In-season changes	2024 Outset	2024 w/ In-season changes
P1	1,800	1,800	1,800	1,800
P2	1,800	1,800	2,100	2,100
P3	2,400	2,400	2,400	2,400
P4	2,400	2,700	2,400	2,700
P5	1,800	2,700	2,100	2,700
P6	1,800	2,700	1,800	2,700



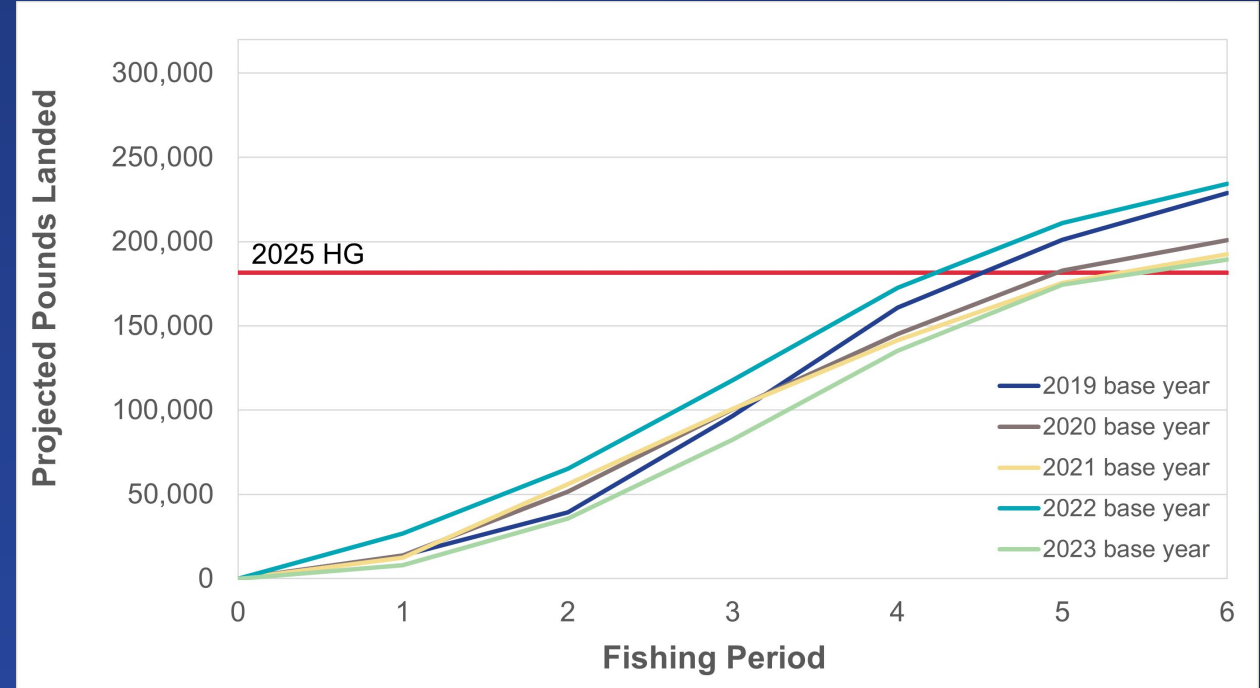
Reduction in Vessel Limits



Bi-monthly Vessel Limits

Period	2023 Outset	2025 33% ↓	2025 45% ↓
P1	1,800	1,200	1,000
P2	1,800	1,200	1,000
P3	2,400	1,600	1,300
P4	2,400	1,600	1,300
P5	1,800	1,200	1,000
P6	1,800	1,200	1,000

33% Reduction from 2023 Limits





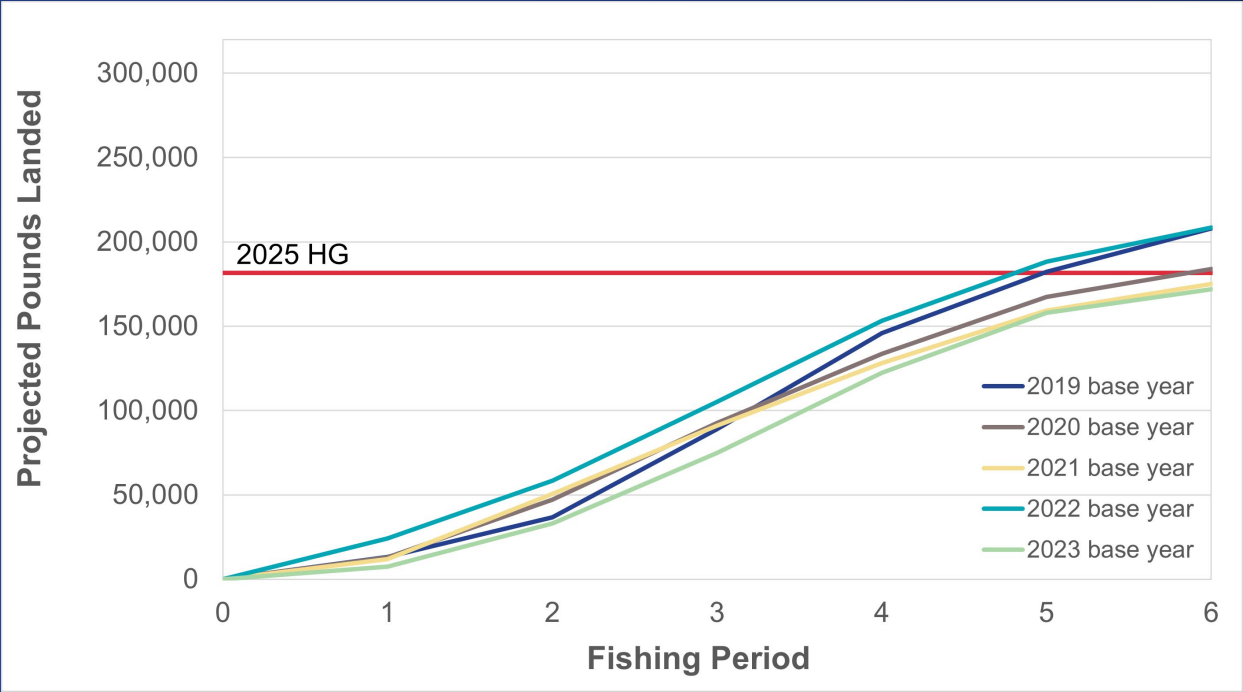
Reduction in Vessel Limits



Bi-monthly Vessel Limits

Period	2023 Outset	2025 33% ↓	2025 45% ↓
P1	1,800	1,200	1,000
P2	1,800	1,200	1,000
P3	2,400	1,600	1,300
P4	2,400	1,600	1,300
P5	1,800	1,200	1,000
P6	1,800	1,200	1,000

45% Reduction from 2023 Limits



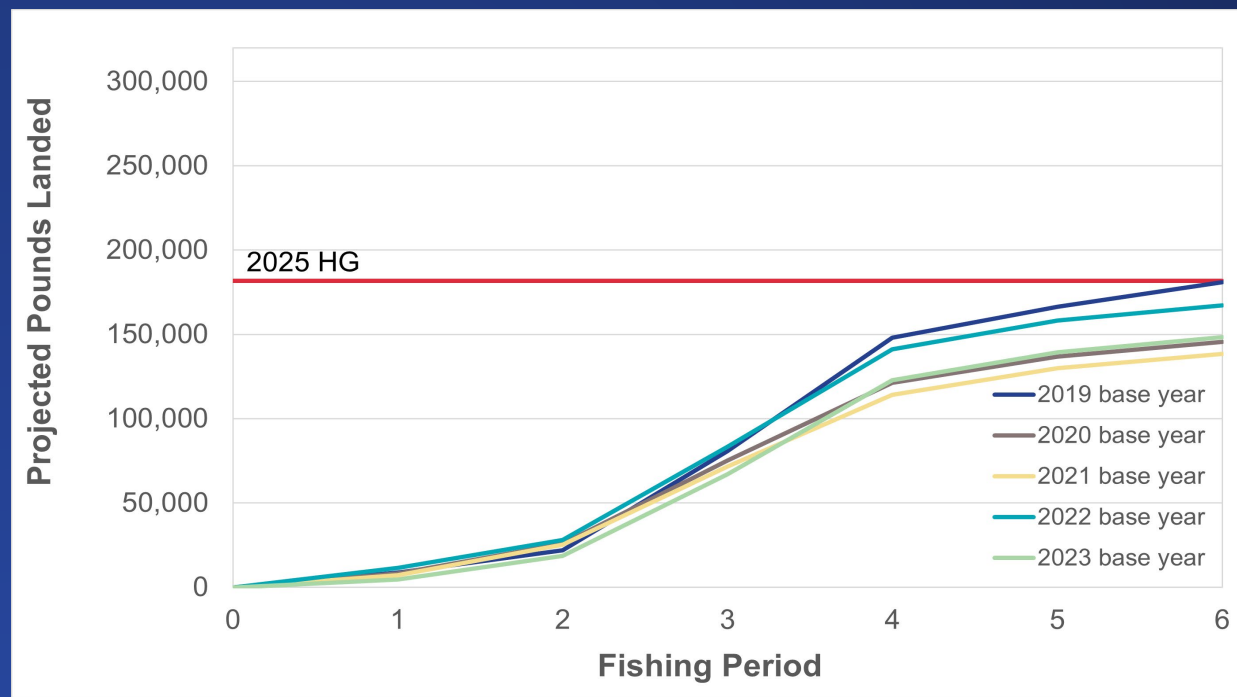


Reductions in Vessel Limits in Periods 1 & 2, 5 & 6

Bi-monthly Vessel Limits

Period	2023 Outset	80% in P1,2,5,6 27% in P3 & 4
P1	1,800	350
P2	1,800	350
P3	2,400	1,750
P4	2,400	1,750
P5	1,800	350
P6	1,800	350

27% reduction in Periods 3 & 4
80% in all other periods





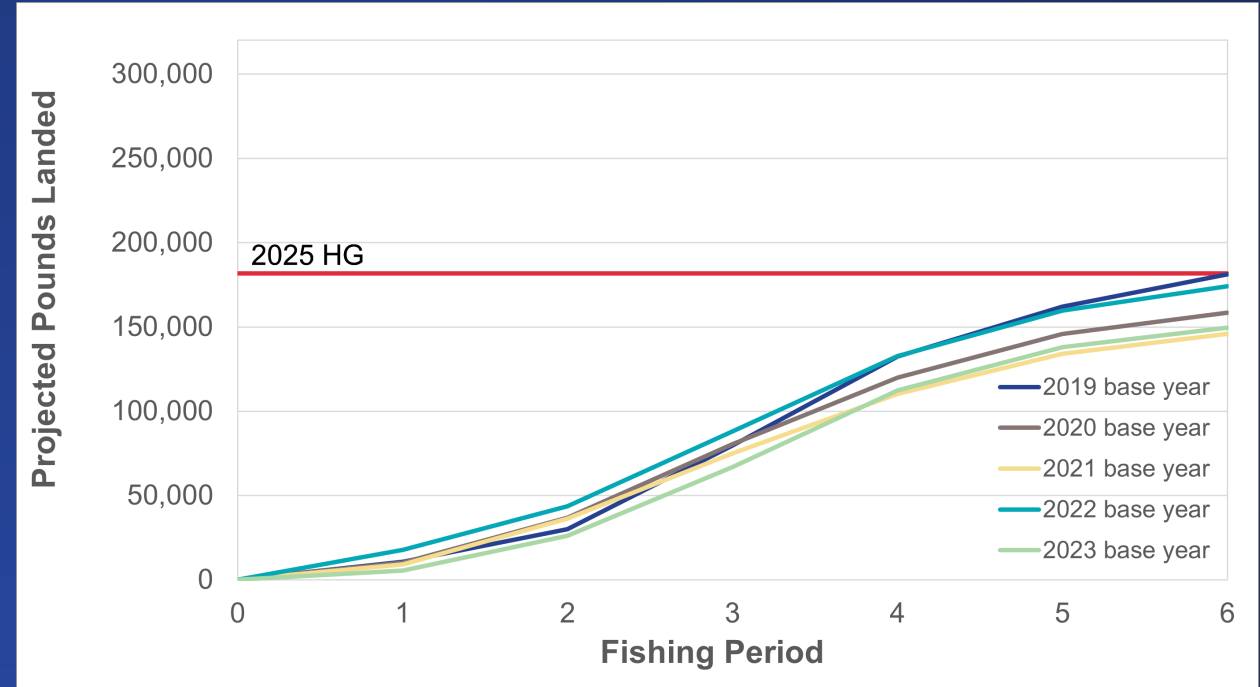
Reduction in Vessel Limits by Permit Type



Bi-monthly Vessel Limits

Period	2023 Outset	B/B 33% ↓	NSE 72% *42% ↓
P1	1,800	1,000	500
P2	1,800	1,000	500
P3	2,400	1,500	1,000*
P4	2,400	1,500	1,000*
P5	1,800	1,000	500
P6	1,800	1,000	500

33% B/B and 72/42% NSE





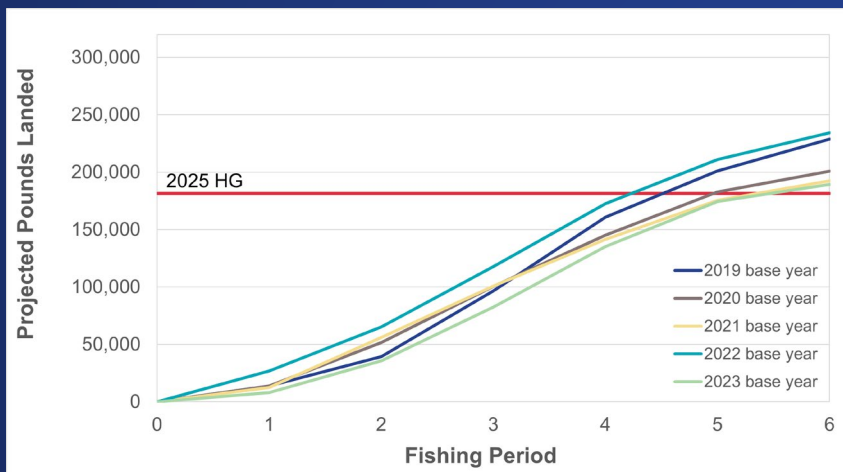
Marine
Resources

CNAP's Preferred Option: Lower Reduction in Vessel Limits



Bi-monthly Vessel Limits

Period	2025 33% ↓
P1	1,200
P2	1,200
P3	1,600
P4	1,600
P5	1,200
P6	1,200



- All members thought that reductions should be applied fairly and equitably across the fleet
- Good market in winter months
- Opportunities when other fisheries are delayed
- Weather concerns/leaving fish on the table
- 33% reduction from 2023 vessel limits
 - Willing to risk early closure with a lower reduction



Black Rockfish Bi-monthly Vessel Limits



* Goal: 2-month cumulative vessel limits to achieve a 12-month season in 2025; in-season adjustments or early closure expected

Black RF	2023 Outset	2023 w/ In-season changes	2024 Outset	2024 w/ In-season changes	33% ↓ in 2025
P1	1,800	1,800	1,800	1,800	1,200?
P2	1,800	1,800	2,100	1,800	1,200?
P3	2,400	2,400	2,400	2,400	1,600?
P4	2,400	2,700	2,400	2,700	1,600?
P5	1,800	2,700	2,100	2,700	1,200?
P6	1,800	2,700	1,800	2,700	1,200?



Other Bi-monthly Vessel Limits

- * Goal: 2-month cumulative vessel limits to achieve a 12-month season in 2025; in-season adjustments or early closure expected

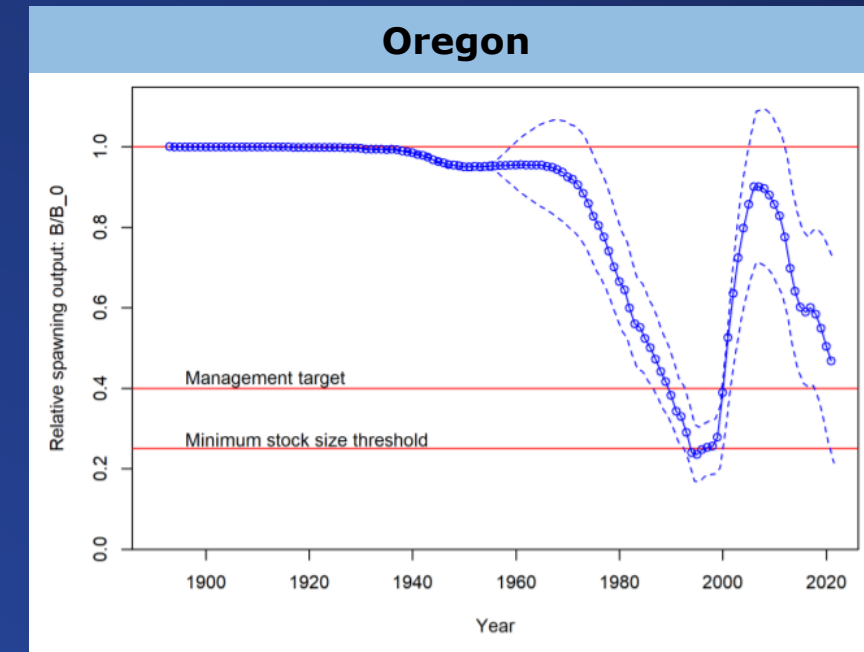
Species group	2023 Outset	2023 w/ In-season changes	2024 Outset	2024 w/ In-season changes
Blue RF	1,500	1,500	1,500	1,500
Other Nearshore RF	450	650 (P 4-6)	450	650 (P 4-6)
Cabazon	1,500	2,000 (P 4-6)	1,500	2,500 (P 4-6)
Greenling	1,200	2,000 (P 4-6)	1,200	2,000 (P 4-6)

Quillback Rockfish Management



Prohibition on landing or retaining quillback rockfish in recreational and commercial fisheries

- Stock is "healthy" but small
- Oregon catch exceeded sustainable level for most of last decade
- Allowing retention may push to precautionary zone = lower limits in future
- Prohibiting retention now prevents further depletion and lower limits in future
- Only option to achieve necessary reduction without affecting other species



PLEASE AVOID catching quillback rockfish

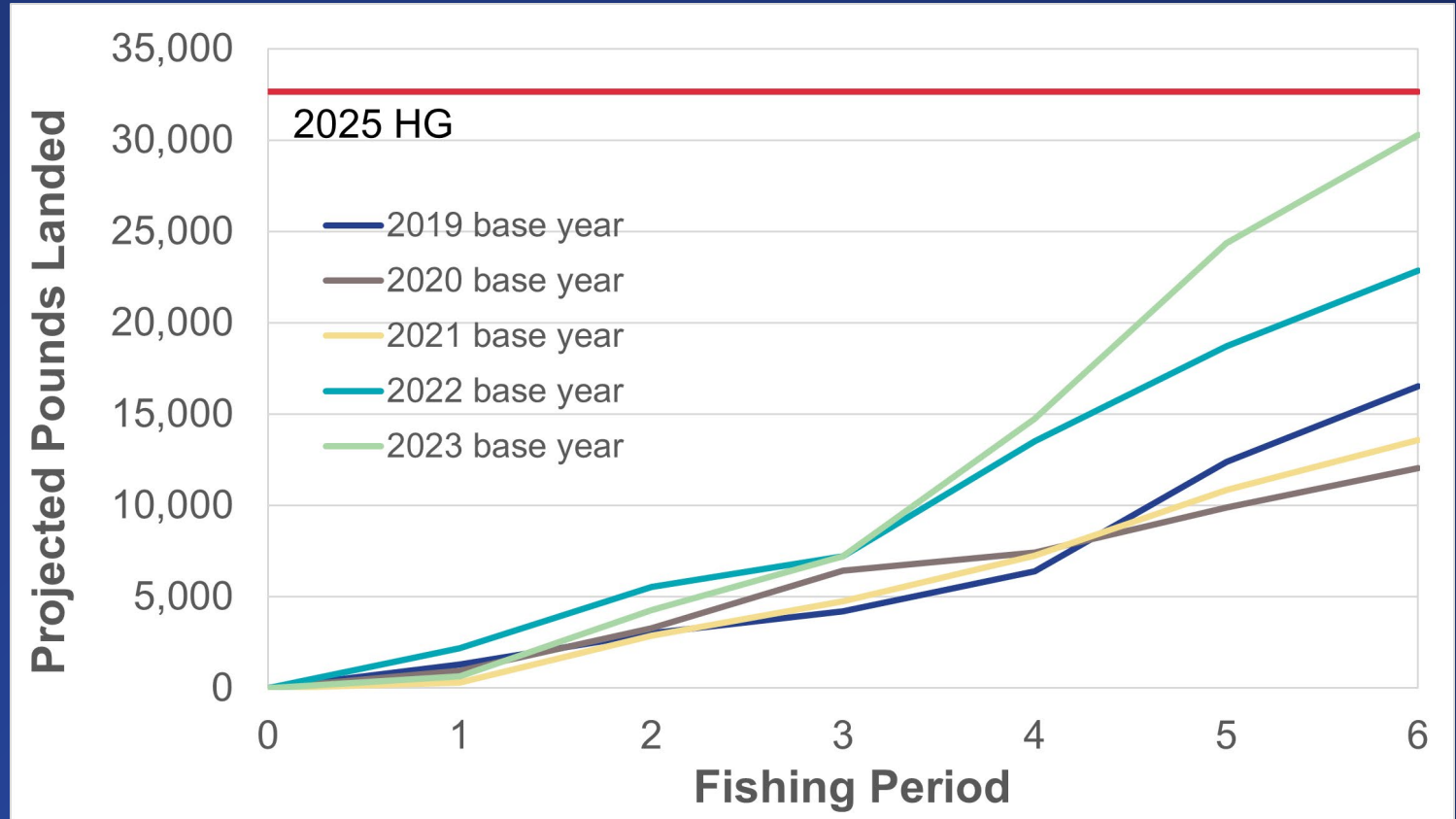


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2025 Blue & Deacon RF Vessel Limit Projections



Status Quo Limits	
Period	Limit
1	1,500
2	1,500
3	1,500
4	1,500
5	1,500
6	1,500





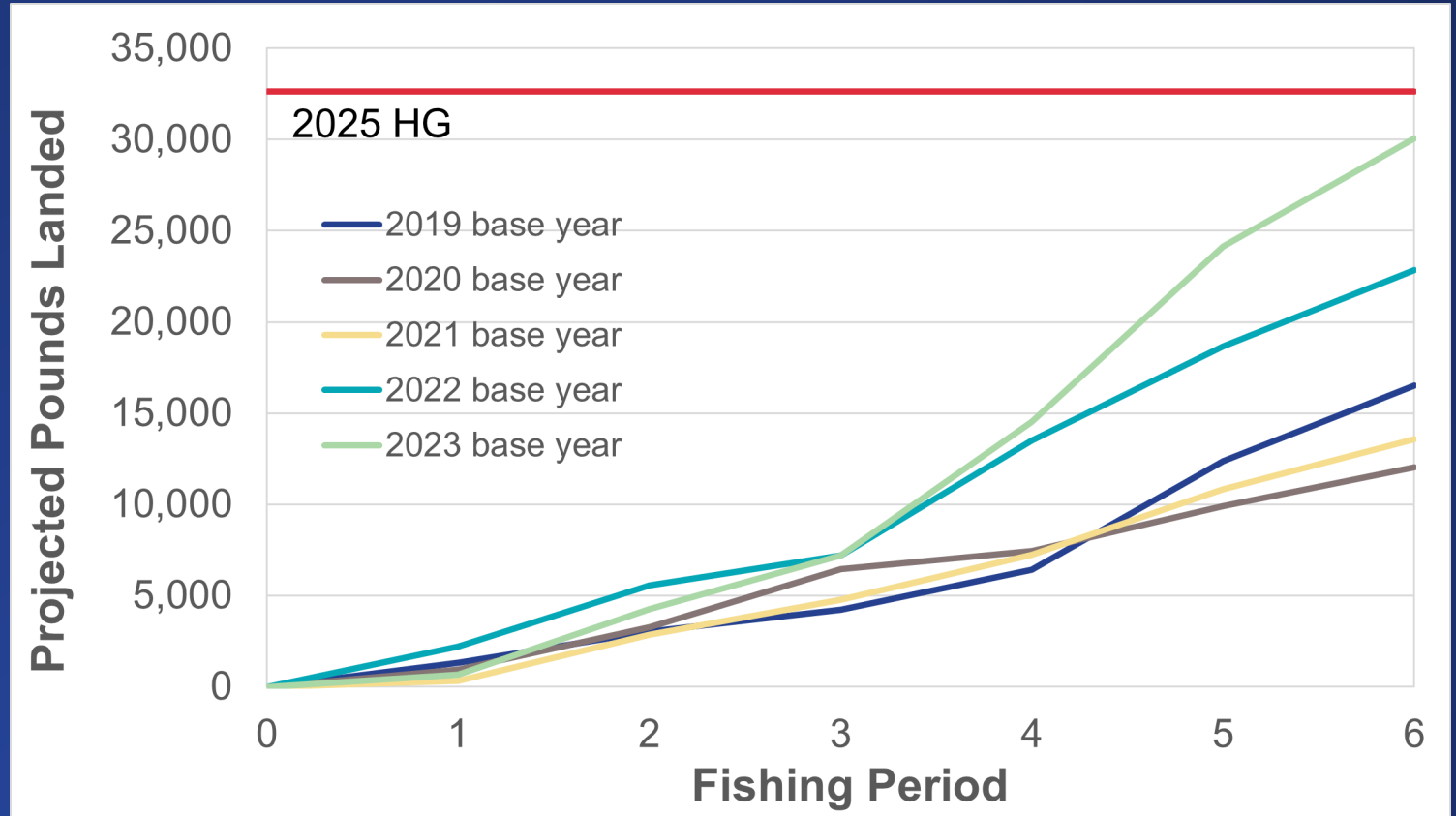
Marine
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2025 Blue & Deacon RF Vessel Limit Projections



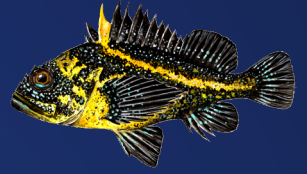
Low Limits

Period	Limit
1	1,000
2	1,000
3	1,000
4	1,000
5	1,000
6	1,000

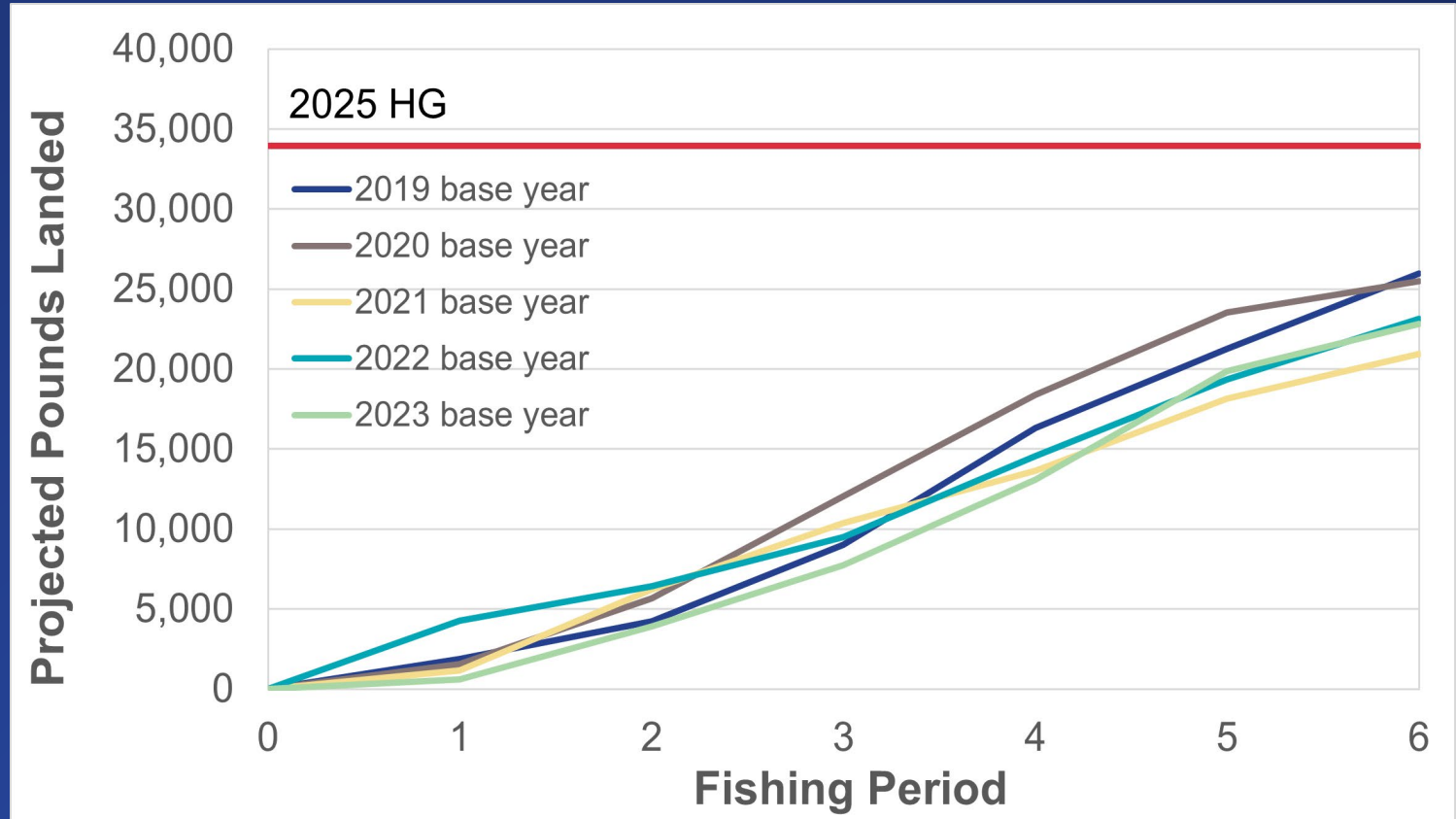




Other Nearshore RF Vessel Limit Projections

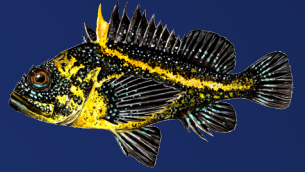


Status Quo Limits	
Period	Limit
1	450
2	450
3	450
4	450
5	450
6	450



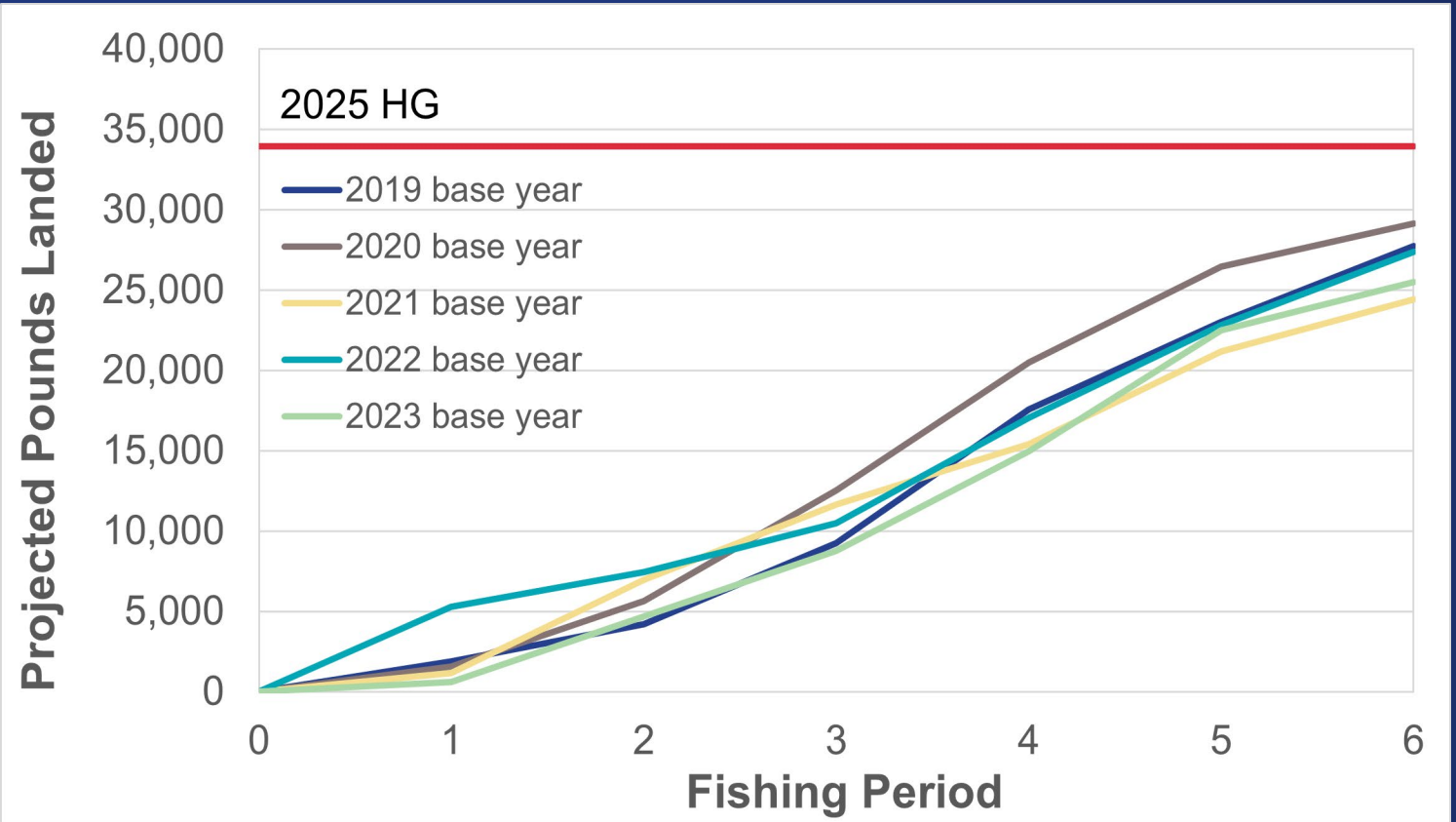


Other Nearshore RF Vessel Limit Projections



High Limits

Period	Limit
1	700
2	700
3	700
4	700
5	700
6	700

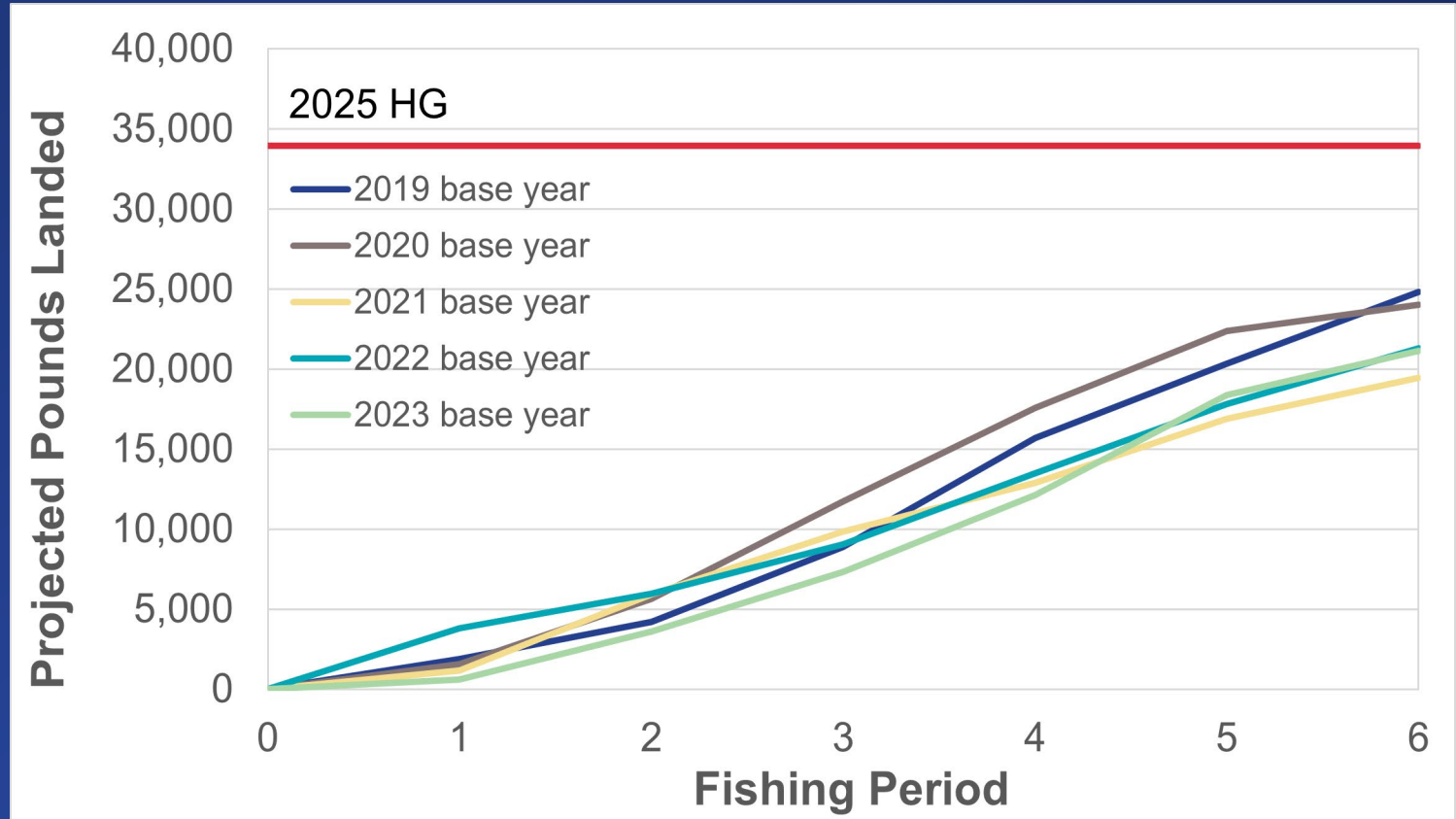




Other Nearshore RF Vessel Limit Projections



Low Limits	
Period	Limit
1	350
2	350
3	350
4	350
5	350
6	350



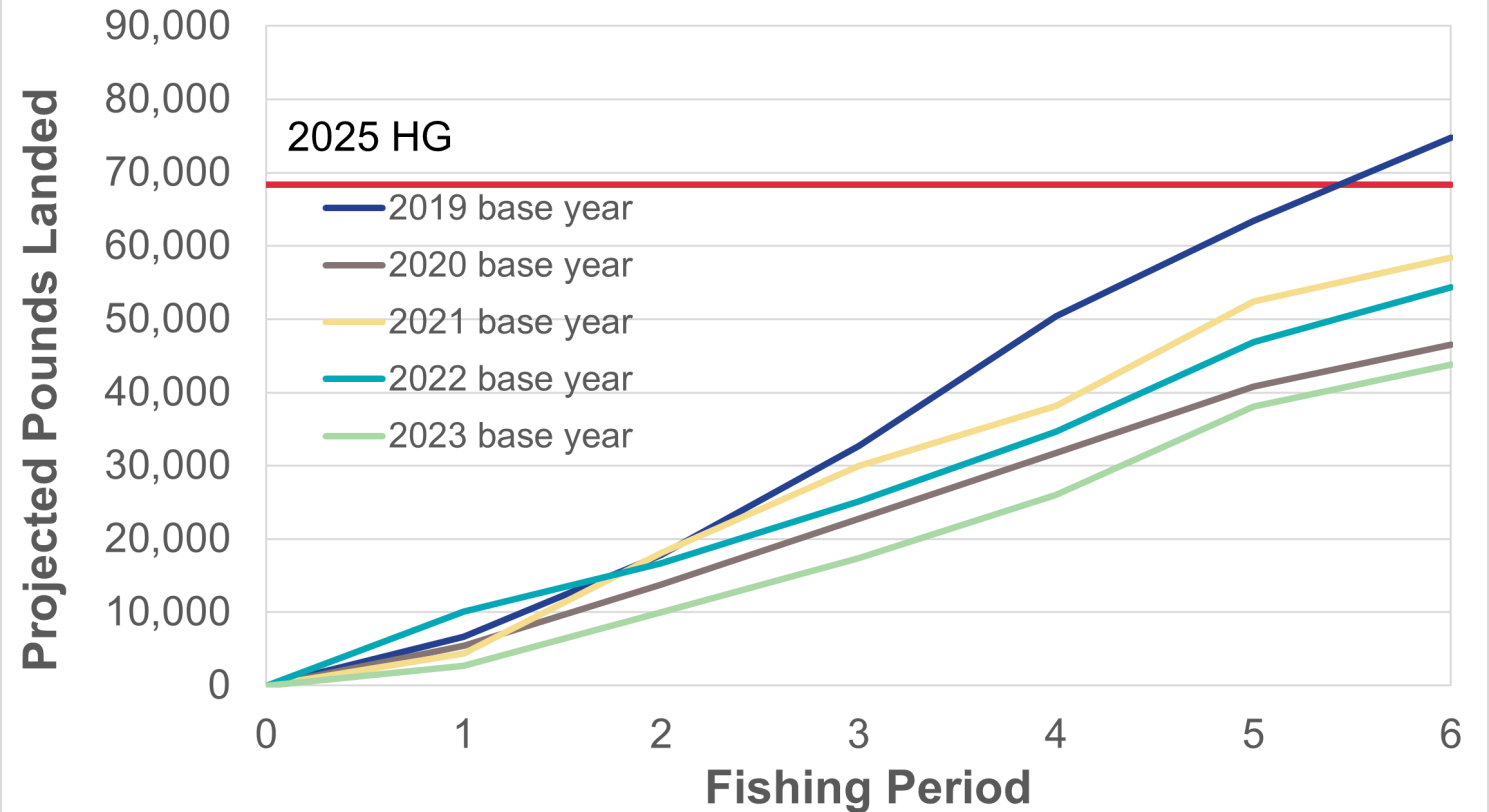


2025 Cabezon Vessel Limit Projections



Status Quo Limits

Period	Limit
1	1,500
2	1,500
3	1,500
4	1,500
5	1,500
6	1,500





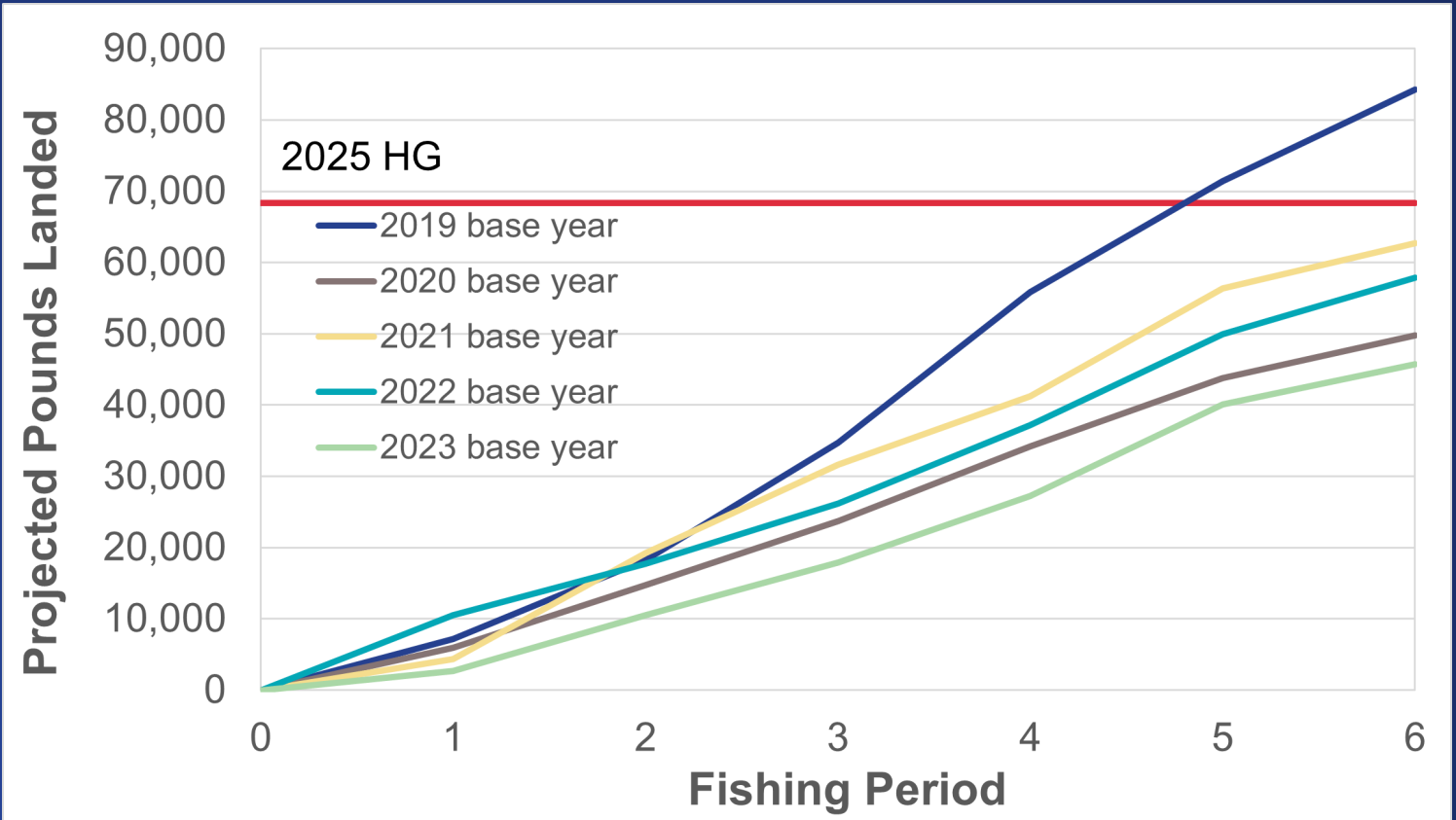
Marine
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2025 Cabezon Vessel Limit Projections



High Limits

Period	Limit
1	2,000
2	2,000
3	2,000
4	2,000
5	2,000
6	2,000





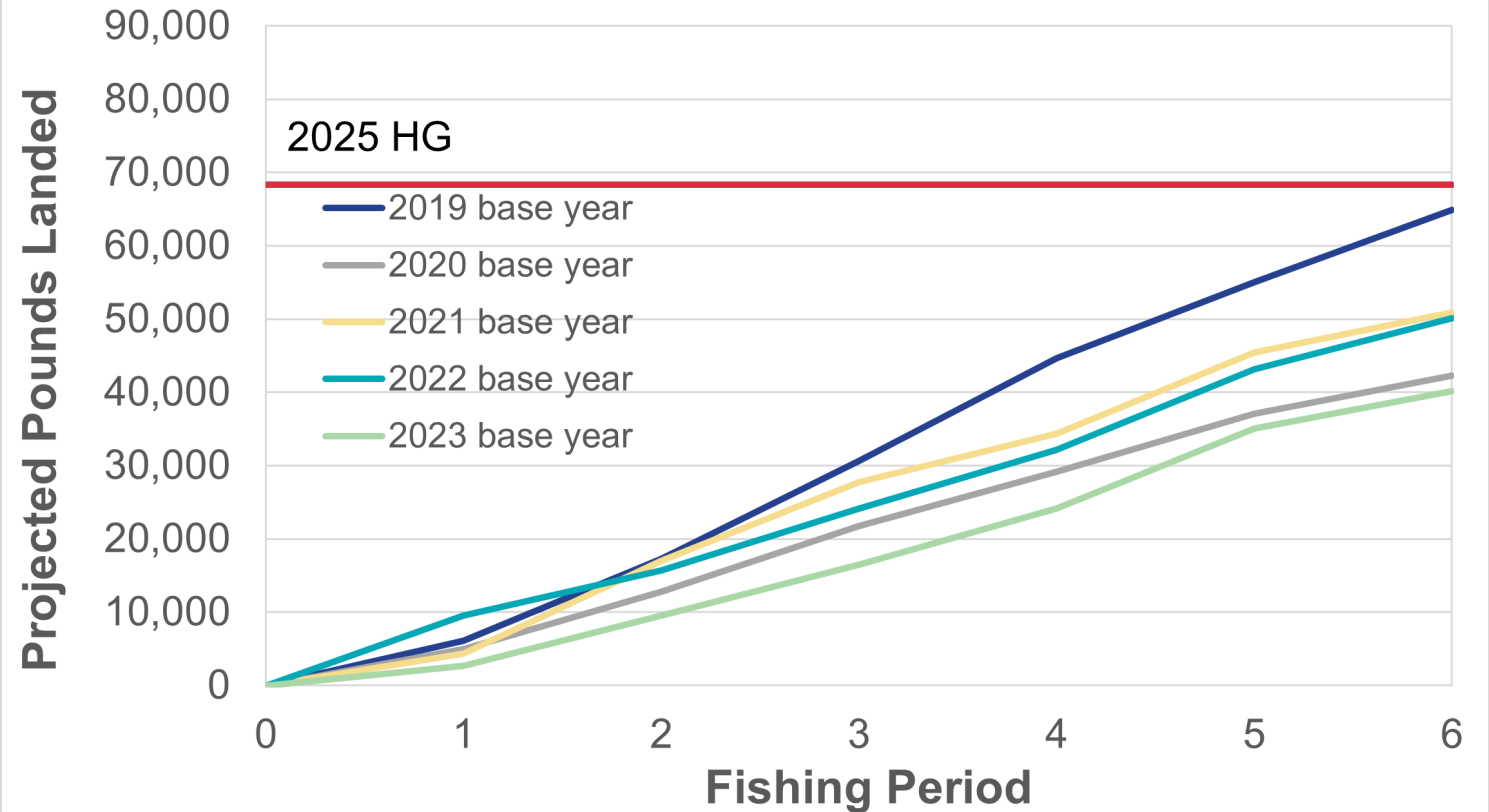
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2025 Cabezon Vessel Limit Projections



Low Limits

Period	Limit
1	1,000
2	1,000
3	1,000
4	1,000
5	1,000
6	1,000





Other Bi-monthly Vessel Limits

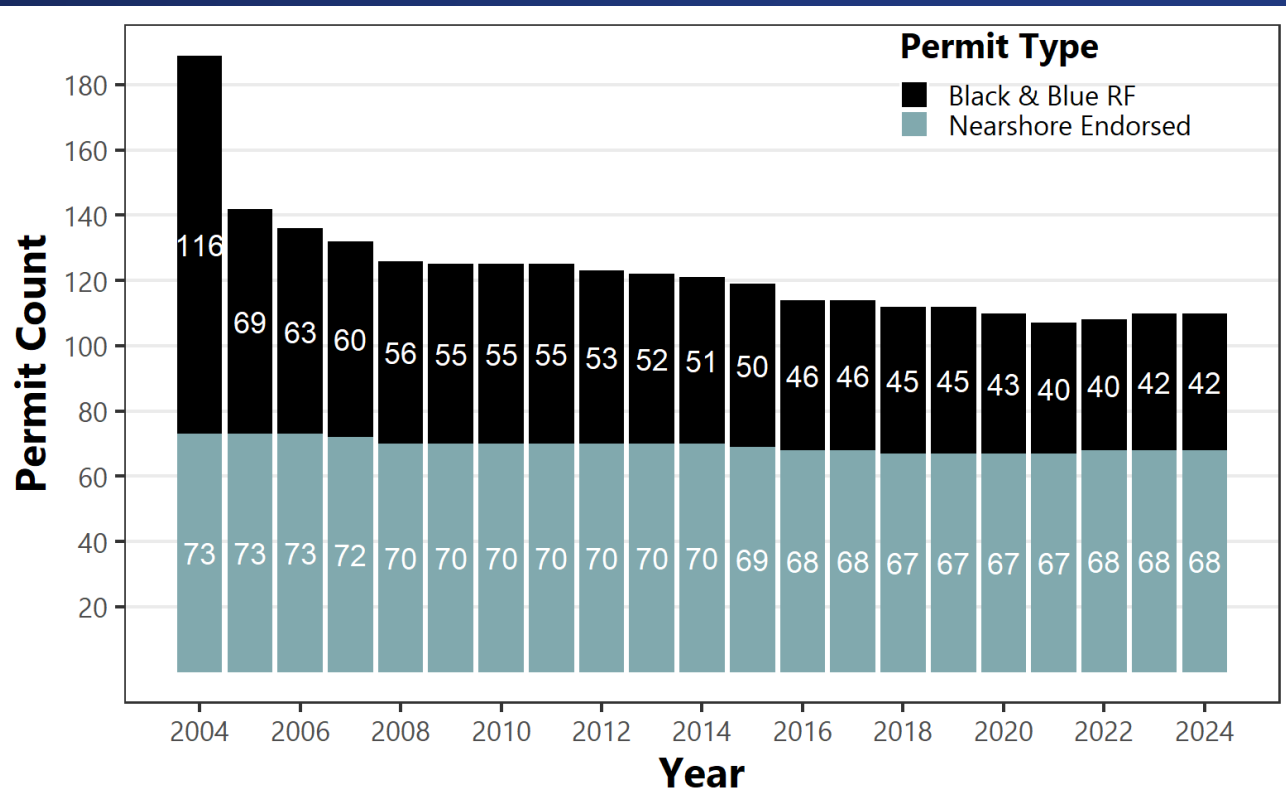
- * Goal: 2-month cumulative trip limits to achieve a 12-month season in 2025; in-season adjustments or early closure expected

Species group	2023 Outset	2023 w/ In-season changes	2024 Outset	2024 w/ In-season changes	2025
Blue RF	1,500	1,500	1,500	?	?
Other NS RF	450	650 (P 4-6)	450	650 (P 4-6)	?
Cabazon	1,500	2,500 (P 4-6)	1,500	2,500 (P 4-6)	?
Greenling	1,000	2,000 (P 4-6)	1,200	2,000 (P 4-6)	?



Marine
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Commercial Nearshore Advisory Panel

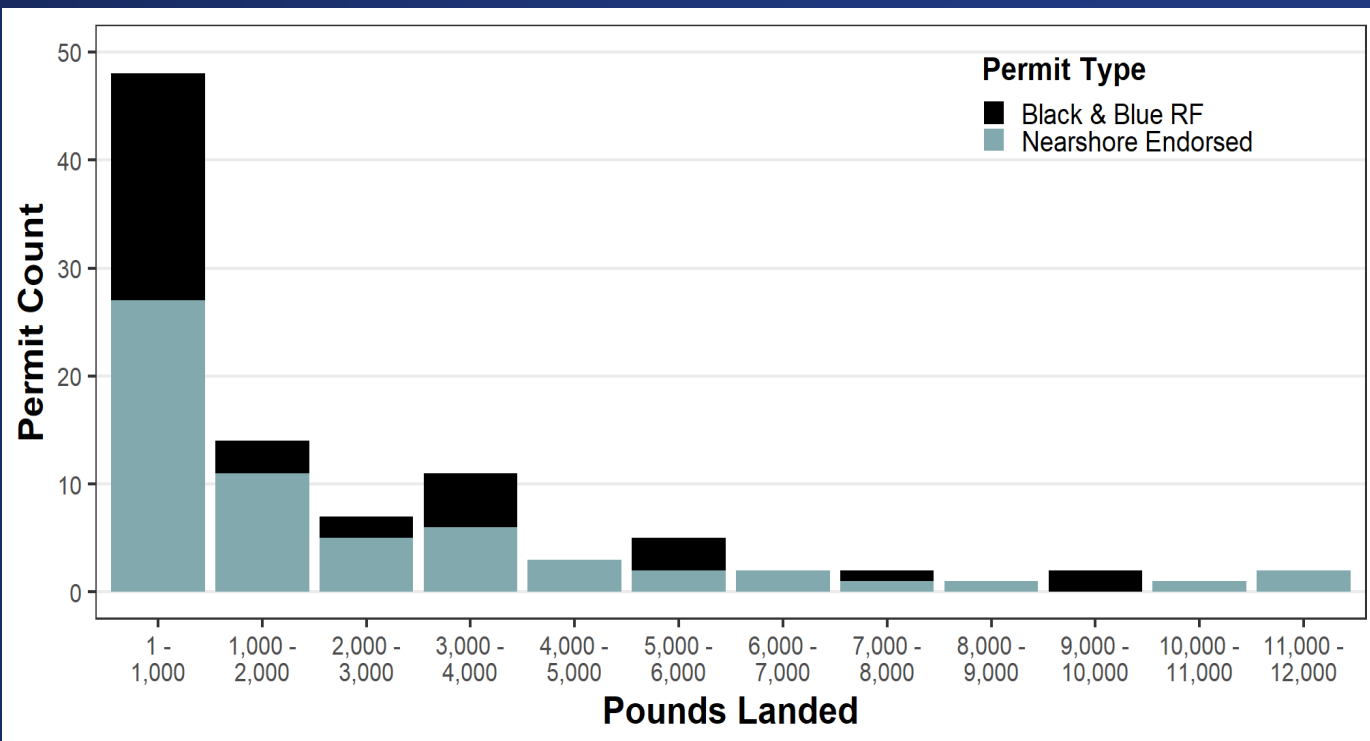


- Request to consider a new threshold limit for non-endorsed B/B permits
- Ensure commercial fishers have a voice at the table
- Consensus among CNAP members to ensure permit numbers do not fall below current level
- Language change from 'may' to 'shall' in OAR



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Commercial Nearshore Advisory Panel



- Cost of permit obtained through lottery would be very low compared to open market
- Lottery-obtained permits will likely become more active, could impact vessel limits for other permit holders
 - Non-renewed permits are likely not very active
 - New permit holder more likely to actively fish it, at least initially



Public Input Opportunities

Oregon Department of Fish and Wildlife

» ODFW Home » Fish Division » Marine Resources » Sport Fishing

BUY License

Fish Division

- Division Home Page
- Division Directory
- Fish Hatcheries
- Fish Programs
- Local Fisheries

Marine Resources

- Program Home Page
- Program Directory
- Publications
- Commercial Fishing
- Sport Fishing

About Us Fishing Hunting Wildlife Viewing License / Regs Conservation Living With Wildlife Learn to Fish and Hunt

MARINE RESOURCES
Commercial and recreational marine fisheries

Commercial Nearshore Advisory Panel

The CNAP was established in 2010 and consists of members that represent the diversity of industry participants (e.g., permit type, home port, fishery interest).

Purpose

The purpose of the CNAP is to provide ODFW with information and industry perspective on the effectiveness and impacts of existing and proposed fishery management measures, in-season changes, current fishery and market conditions, and emerging issues that may need to be addressed. We expect the need for an advisory panel to continue for the foreseeable future.

Meeting schedule

2024 Meetings	Location	Agenda & Materials (pdfs)	Meeting Summary (pdf)
June 5	Virtual	Agenda Meeting Presentation	Meeting Summary
April 2	Virtual	Agenda Meeting Presentation Black Rockfish Stock Assessment Summary	Meeting Summary

Expectations

- Members are expected to represent perspectives of participants who are similarly situated in the fishery, not limited to their own viewpoint. This means reaching out to contacts with similar fishing areas, gear, markets, and/or permit type to get broader input and sharing that with the panel. Members are expected to be courteous, professional, and respectful of all attendees at CNAP meetings. Member names and affiliation will be posted on the ODFW website.
- Meetings of the CNAP will be public and will be announced in advance on the ODFW website. Priority will be given to discussion with members, with a brief opportunity for input from the general public at the end of each meeting, if time allows.
- Meetings will be held at least annually, with additional meetings as needed. In-person attendance is not required, with webinar or conference call options available for all meetings. Meetings will not be recorded, but ODFW staff will take minutes. Meeting



Dory boat
-ODFW photo-



Cabezon
-ODFW photo-

- Agendas, presentations, and meeting summaries are posted on the CNAP webpage
- Reach out to ODFW or the CNAP members with your input/concerns
- Additional opportunity for public comment at the Commission meeting in Salem on Dec 13*

<https://www.dfw.state.or.us/MRP/CNAP/index.asp>



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Thank you!

Marine Resources Program
Oregon Department of Fish and Wildlife

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